

HELCOM-VASAB Maritime Spatial Planning Working Group Eleventh Meeting Riga, Latvia, 30 September-1 October 2015



Document title Country fiches

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Agenda Item 6 – Any other business

Submission date 23.9.2015

Submitted by HELCOM and VASAB Secretariats

Reference

Background

An easily accessible and reliable source of information on the MSP status in the Baltic Sea countries is needed. HELCOM-VASAB MSP WG 9-2014 agreed that it should be provided by the HELCOM-VASAB MSP WG and that the information should be available on the HELCOM and VASAB web pages. The Meeting also agreed on a procedure for updating the information (cf. paragraph 2.18 of the <u>Outcome</u> of the Meeting).

A request for filling in (Finland, Lithuania, Russia and the European Union)/reviewing and updating the country fiches (remaining Baltic Sea countries) was sent out by the Secretariats on 4 September 2015 and 7 September 2015, respectively, to the contacts of HELCOM-VASAB MSP WG. The countries were requested to send the updated fiches to the Secretariats prior to HELCOM-VASAB MSP WG 11-2015.

The Secretariats have received updates from Germany and Poland, which have been uploaded to the <u>HELCOM</u> and <u>VASAB</u> web pages. The attached document contains the filled in country fiches by Finland and Russia, which will also be uploaded to the web pages after the meeting.

Action required

The Meeting is invited to <u>take note</u> of the country fiches on MSP status published on the HELCOM and VASAB web pages as well as the new information by Russia.

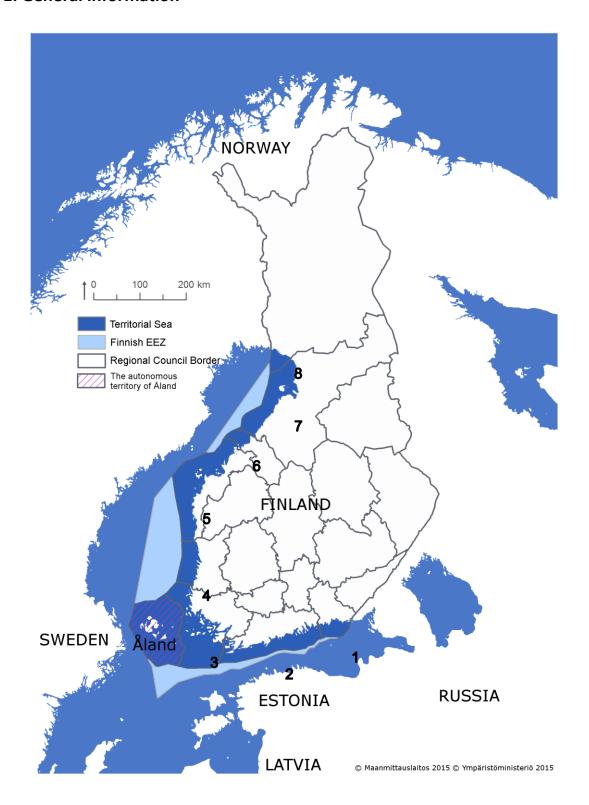
Contracting Parties/Member Countries which have not yet sent their filled in/reviewed and updated country fiche are kindly asked to send them as soon as possible to the Secretariats (alda.nikodemusa@vasab.org and laura.meski@helcom.fi).





Country Fiche Finland

1. General information



Map: Regional Councils, EEZ and Territorial Sea

- Territorial Sea 12 nm zone: 54 130 km2 (and 4330 km2 islands, not included in the water area)
- Exclusive Economic Zone (EEZ): 29 080 km2
- Territorial Sea and Exclusive Economic Zone are limited to the adjacent states.
- The autonomous territory of Åland has special status for planning it's territorial waters.

1.1. Governance

The Territorial Sea is a part of local municipalities. Local municipal authorities have strong self-government based on local democracy and decision making, the right to levy taxes, and the mandate for land use planning.

The Exclusive economic zone is governed by the Finnish Government.

1.2. Contacts

Regional Councils with regional land use planning responsibilities on Territorial Sea:

- 1. The Regional Council of Kymenlaakso
- 2. The Regional Council of Uusimaa
- 3. The Regional Council of Varsinais-Suomi
- 4. The Regional Council of Satakunta
- 5. The Regional Council of Pohjanmaa
- 6. The Regional Council of Keski-Pohjanmaa
- 7. The Regional Council of Pohjois-Pohjanmaa
- 8. The Regional Council of Lappi

MSP in general:

The Ministry of the Environment

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2. General information on legislation

The maritime spatial planning directive is being currently (2015) transposed in to Finnish law. At present, the Land Use and Building Act is the most important act to steer land use, spatial planning and construction. According to the Act, land use planning is implemented on Territorial Sea as well as on land. Municipalities have the planning mandate, and they are in charge for drafting local level plans. Regional Councils are municipal organizations as well, and members of the council are representatives from the municipalities. Regional Councils are in charge for drafting regional land use plans. In addition, the Government defines national Land Use Guidelines, which should be taken into account throughout the country in all land use decisions and land use planning.

Territorial Sea is included in the regional land use plans drafted by eight coastal regional councils. These general plans set out medium-term and long-term objectives for regional land use strategies that guide regional development and steer decisions on issues that are of a trans-municipal or regional nature. Regional land use plans are legally binding.

In drawing up a regional land use plan, special attention is given to the following: appropriate regional and community structure of the region, ecological sustainability of land use, environmentally and economically sustainable arrangement of transport and technical services, sustainable use of water and extractable land resources, operating conditions for the region's businesses, protection of landscape, natural values, and cultural heritage, and sufficient availability of areas suitable for recreation.

<u>Land Use and Building Act (132/1999)</u> - Unofficial translation of the original Act, PDF format in Finlex, the Data Bank of Finnish Legislation.

Regional land use planning in Finland - Brochure

3. General applicability (e.g. territorial Sea, EEZ, other distinctions)

The land use and Building Act is implemented on Territorial Sea.

The UNCLOS Law of the Seas is implemented in national legislation on Exclusive Economic Zone 2004. It specifies sectoral laws, which are implemented on EEZ.

4. Spatial Plans

Recently a first regional land use plan for the Territorial Sea of Kymenlaakso Region was drafted and approved by the Regional Council of Kymenlaakso and ratified by the Ministry of the Environment. The regional plan does not fully incorporate the MSP directive's goals, it does not for example cover EEZ, but is a first attempt at integrated spatial planning of the sea area.

4.1. Regional land use plan for the Sea, Kymenlaakso Region

4.1.1. Legal basis

The legal basis for regional land use plans are in the Land Use and Building Act. The legislation is applicable to Territorial Sea as well as to land areas. The binding regional land use plans must take in to account the National Land Use Objectives in a way that promotes their implementation.

The regional plans set out the principles of land use and community structure, and designates areas as necessary for regional development. Areas are designated as reserved only to the extent and accuracy required by national or regional land use goals or by harmonizing the use of land in more than one municipality.

4.1.2. Legal impact

The plan sets binding guidelines for municipal land use plans and other authorities' land use related planning.

4.1.3. Area covered

The plan area covers the Kymenlaakso Region. A total area of 1822 sq km of Territorial Sea was planned. This contributes to ca. 25 % of the total surface area of the region. The plan does not cover the EEZ as the Land Use and Building Act is not currently applicable to the EEZ.

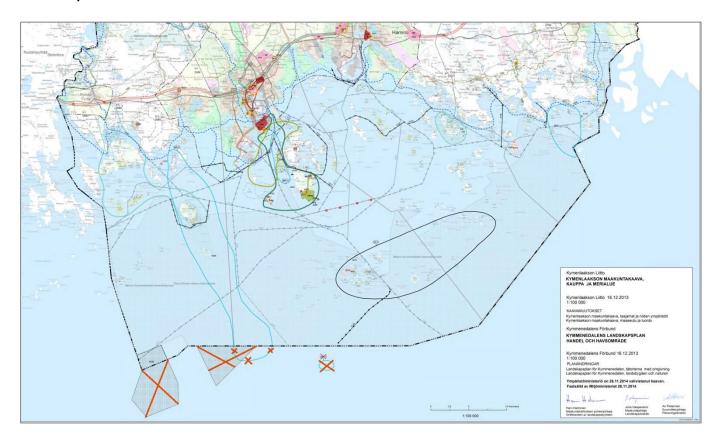
4.1.4. Historic development

The planning process took place from May 2012 to November 2014.

4.1.5. Objectives of the plan

The plan aims to strengthen the region's marine area's nature, cultural heritage, natural and ecosystem resources use as well as the shipping, military and tourism sectors. Known environmental risks such as eutrophication, seafaring accidents and sedimentary pollution have been recognized. The plan also aims to address issues concerning the marine strategy and water framework directives, maritime spatial planning directive and ecosystem based planning goals of the European Union.

4.1.6. Map



Map: Part of the ratified regional land use plan of Kymenlaakso Region (Ministry of the Environment 2014)

4.1.7. Designation

Binding land use areas have been designated according to relevant studies of the current environment and future needs. Studies used and conducted in planning include studies of the seabed's geology, sea's environmental status and ecology, seafaring safety and noise pollution as well as particularities of the sea. Designations are planned to enhance the coexistence and synergies of different functions.

Cultural heritage, nature conservation and natural resources

Known cultural heritage loci at sea were categorized, generalized and designated in to regional zones of cultural heritage importance.

Valuable geological seabed formations have been categorized, generalized and designated.

The military has closed some island military facilities, which have been designated to new land uses in nature conservation, tourism and recreation.

Biodiverse seabed and island areas have been categorized and designated so as to create functioning ecosystems. Ecosystem areas that are able to better withstand use of natural resources (incl. dredging and depositing) have been identified. Previous deposit areas were shrunk in order to better protect the functioning of ecosystems. A balance between natural habitat preservation and natural resource exploitation has been achieved.

Fishing and Aquaculture

Primary fishing and aquaculture areas have been designated according to national strategies.

Shipping

Main shipping routes and harbors were designated. Regional recreational boating routes and harbors were designated.

Military

Functioning military areas on islands and inland have been designated. Important nature conservation areas within the military areas have been designated as secondary functions.

Tourism and Recreation

Main tourism and recreation possibilities have been designated especially to rich nature areas that withstand tourism, islands that facilitate cottages and closed military facilities.

4.1.8. Regulations

Regulations of designations are binding and detail what land uses are allowed, what is to be taken in to account in their use and what administrative procedures are required in more detailed planning.

Single use and combined use functions are designated as either primary or secondary functions. Some land uses are explicitly restricted in certain areas (such as dredging or depositing in biodiverse areas). Detailed planning or project planning in certain designated areas requires detailed surveys, studies and hearings before project approval.

4.1.9. Adoption

The plan was approved by the Regional Council's highest decision-making body on the 16th of March 2013.

The plan was ratified with some changes by the Ministry of the Environment on the 26th of November 2014. Most notably the land use reservations within the EEZ were crossed out, as the Land Use and Building Act is not applicable to the EEZ.

4.1.10. SEA

The Land Use and Building Act regulates that an environmental impact assessment (EIA) of the land use plan must be carried out before plan approval. The EIA recognized that certain land use restrictions and planning guidelines will preserve and enhance cultural heritage and nature values as well as ecosystem services. The development of tourism, fishing and aquaculture will strengthen the regional economy. However, tourism development will increase the load of human activity to the environment.

4.1.11. Public participation

Broad public participation was held throughout the planning process. Several workshops were held with relevant national and local stakeholders. A total of twelve public hearings were held in the six municipalities of the region.

4.1.12. Transboundary consultation

N/A

4.1.13. Harmonisation with other plans

The Land Use and Building Act requires the harmonization of regional land use plans with neighboring regional plans whenever possible.

4.1.14. Monitoring

The Regional Council will monitor the progress of the plan and commence new planning when deemed necessary.

4.1.15. Electronic resources

Kymenlaakso Regional Council maintains a map service for it's regional plans:

http://www.kymenlaakso.fi/suunnittelu ja kehittaminen/Kartat/

5. What countries want to share

N/A

6. New developments / current status

The national government is drafting the transposition of the maritime spatial planning directive during 2015.





Country Fiche Russia

1. General information

1.1. Governance

Absent

1.2. Contacts

MSP in general: Absent

Espoo contact point:

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2. General information on legislation

In the process of development

3. General applicability (e.g. territorial Sea, EEZ, other distinctions)

Internal waters, territorial sea, EEZ, shelf

4. Spatial Plans

4.1. Elaboration of tools of marine spatial planning and proposals on its usage on the example of the Baltic Sea. 2012-2013

4.1.1. Legal basis

The Federal target Program "World Ocean", supported by the Ministry of Economic Development

4.1.2. Legal impact

Study

4.1.3. Area covered

The Russian part of the Gulf of Finland

4.1.4. Historic development

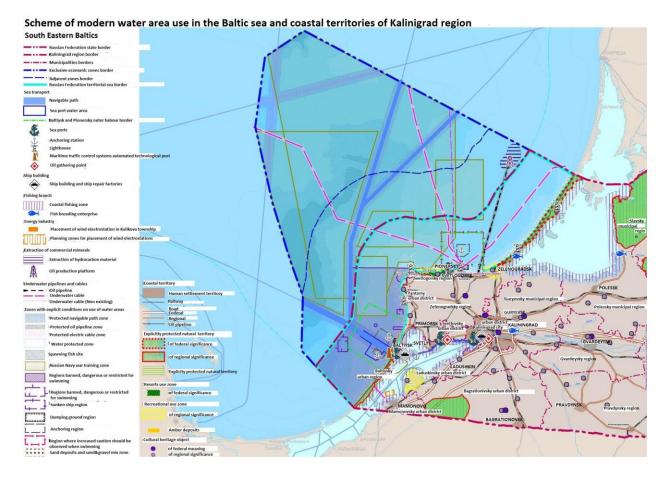
For the first time

4.1.5. Objectives of the plan

Testing on a model plan of proposals for the MSP legal framework.

4.1.6. Map

Complex scheme of functional zoning of water areas and coastal territories of the Baltic sea. Neva Bay and the Gulf of Finland



4.1.7. Scale: M1:100000

4.1.8. Designation

4.1.9. Regulations

4.1.10. Adoption

Adopted as the results of scientific research

4.1.11. SEA

Absent

4.1.12. Public participation

Absent

4.1.13. Transboundary consultation

Absent

4.1.14. Harmonisation with other plans

Absent

4.1.15. Monitoring

Absent

4.1.16. Electronic resources

Absent

4.2. Development of proposals and recommendations to the draft of the National Program Gulf of Finland – 2014-15

4.2.1. Legal basis

Program GOF-2014, supported by the Ministry of Natural Resources

4.2.2. Legal impact

Study

4.2.3. Area covered

The Russian part of the Gulf of Finland

4.2.4. Historic development

Alone, for the first time

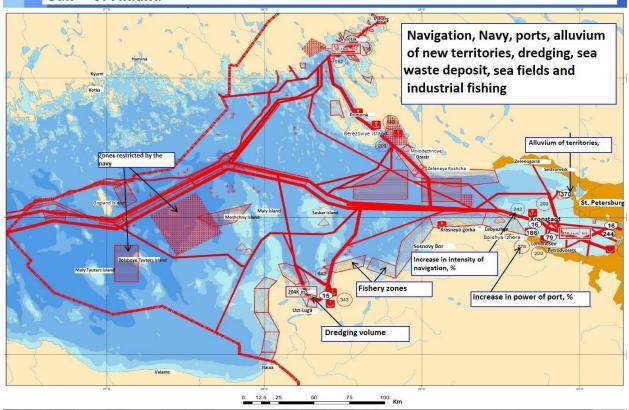
4.2.5. Objectives of the plan

Study and monitoring of the ecological state of Russian part of GF and gathering data for joint maritime spatial plan of the Gulf of Finland (Rus-Est-Fin)

4.2.6. Map

MSP map absent. Areas of limited human activities (ALHA) are defined, data on bio and geo diversity and human impact are collected and compiled, several conflict areas are highlighted.

The modern and planned by 2021 integrated level of technogenic loading in the Gulf of Finland



4.2.7. Scale: -

4.2.8. Designation

On the picture

4.2.9. Regulations

-

4.2.10. Adoption

-

4.2.11. SEA

SEA elements included in the material. There is no SEA in the legislation of the Russian Federation.

4.2.12. Public participation

Project was presented at the international seminars GOF-2014

4.2.13. Transboundary consultation

Yes, Finland, Estonia

4.2.14. Harmonisation with other plans

No

4.2.15. Monitoring

-

4.2.16. Electronic resources

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- 4.3. Information and analytical materials to ensure the implementation of the work program of the Russian-Norwegian cooperation in the field of environmental protection in 2013-2015 years.
 - 4.3.1. Legal basis

The Federal target Program "World Ocean", supported by the Ministry of Natural Resources and the Ministry of Economic Development

4.3.2. Legal impact

Study

4.3.3. Area covered

The Russian part of the Barents Sea

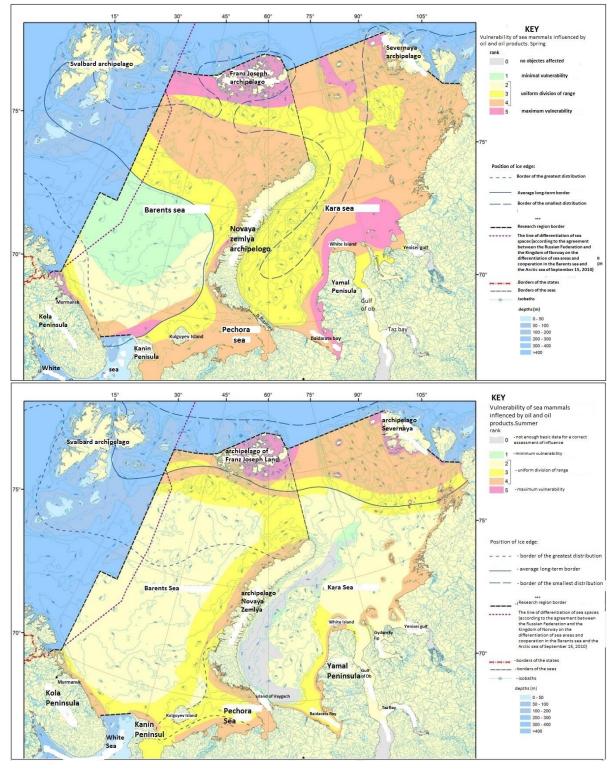
4.3.4. Historic development

For the first time

4.3.5. Objectives of the plan

Study of the marine environment of the Barents Sea and elaboration of a set of environmental measures to regulate economic and other activities for management of resources of the Russian part of the Barents Sea.

4.3.6. Map



4.3.7. Scale: -

4.3.8. Designation

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4.3.9. Regulations

-

4.3.10. Adoption

-

4.3.11. SEA

SEA elements included in the material. There is no SEA in the legislation of the Russian Federation

4.3.12. Public participation

Project was discussed a narrow circle of specialists

4.3.13. Transboundary consultation

With Norway

4.3.14. Harmonisation with other plans

No

4.3.15. Monitoring

-

4.3.16. Electronic resources

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5. What countries want to share

6. New developments / current status

ICM and MSP of Bering Sea, supported by the Ministry of Natural Resources;

Application of the ecosystem approach to spatial planning in the pilot water area of the Russian Federation in the Baltic Sea (Russian-German project, with the support of Ministry of Economic Development. Funding by Germany).