



# PartiSEApate: Multi-Level-Governance in Maritime Spatial Planning

*Background, Objectives, Findings, Recommendations*

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MSP Forum, Riga, 17th June 2014



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- **Sea uses and their impacts transcend national borders**





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- **Avoid costly conflicts & incompatibilities**
- **Maximise future opportunities**

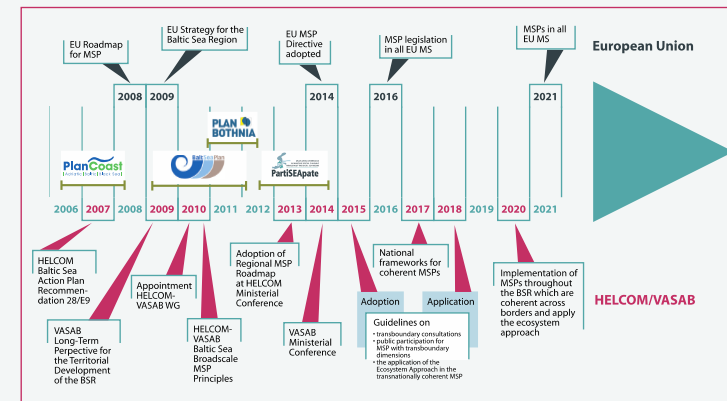


## Recommendation for the Future Governance Framework for MSP within the Baltic Sea Region:

- **Structures and processes necessary to ensure effective MSP across scales in the Baltic Sea**

## Feed into “Guidelines” to be adopted in 2015 on

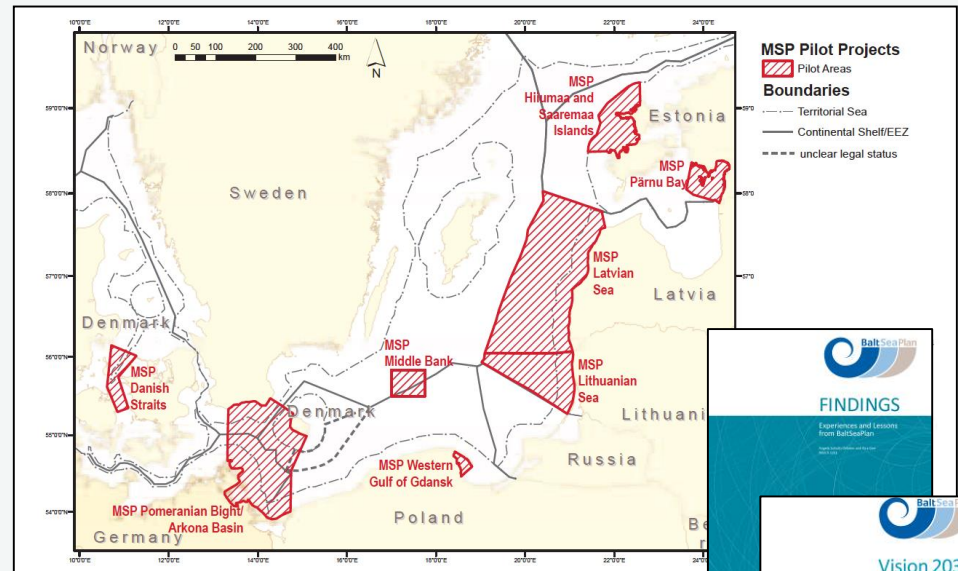
- **Transboundary consultation & cooperation on MSP**
- **Public participation for MSP with transboundary dimension**





## BaltSeaPlan

- 8 MSP Pilot Projects
- National Policy Analysis
- Pan-Baltic Trends
- Special Reports & Tools: Models, Data, Fishery, Stakeholders
- BaltSeaPlan Vision 2030



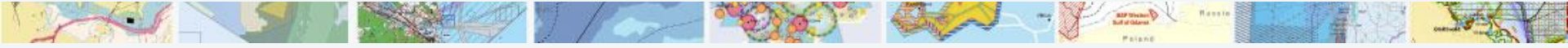
## PlanBothnia

- Cross-Border Pilot Case
- Report:

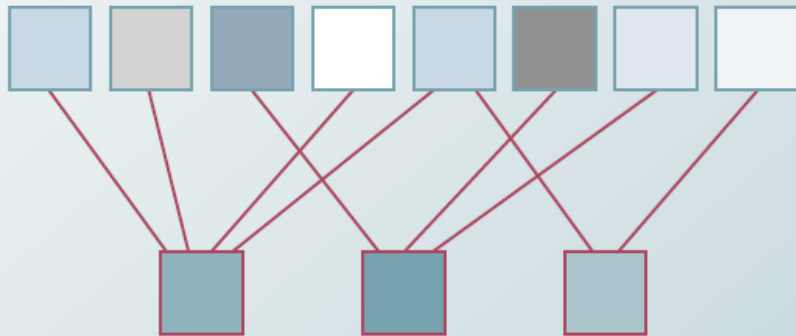


Common Minimum  
Requirements  
for MSP in the Baltic  
Sea

# Evidence base 1: pan-Baltic Dialogues



## Single-stakeholder workshops



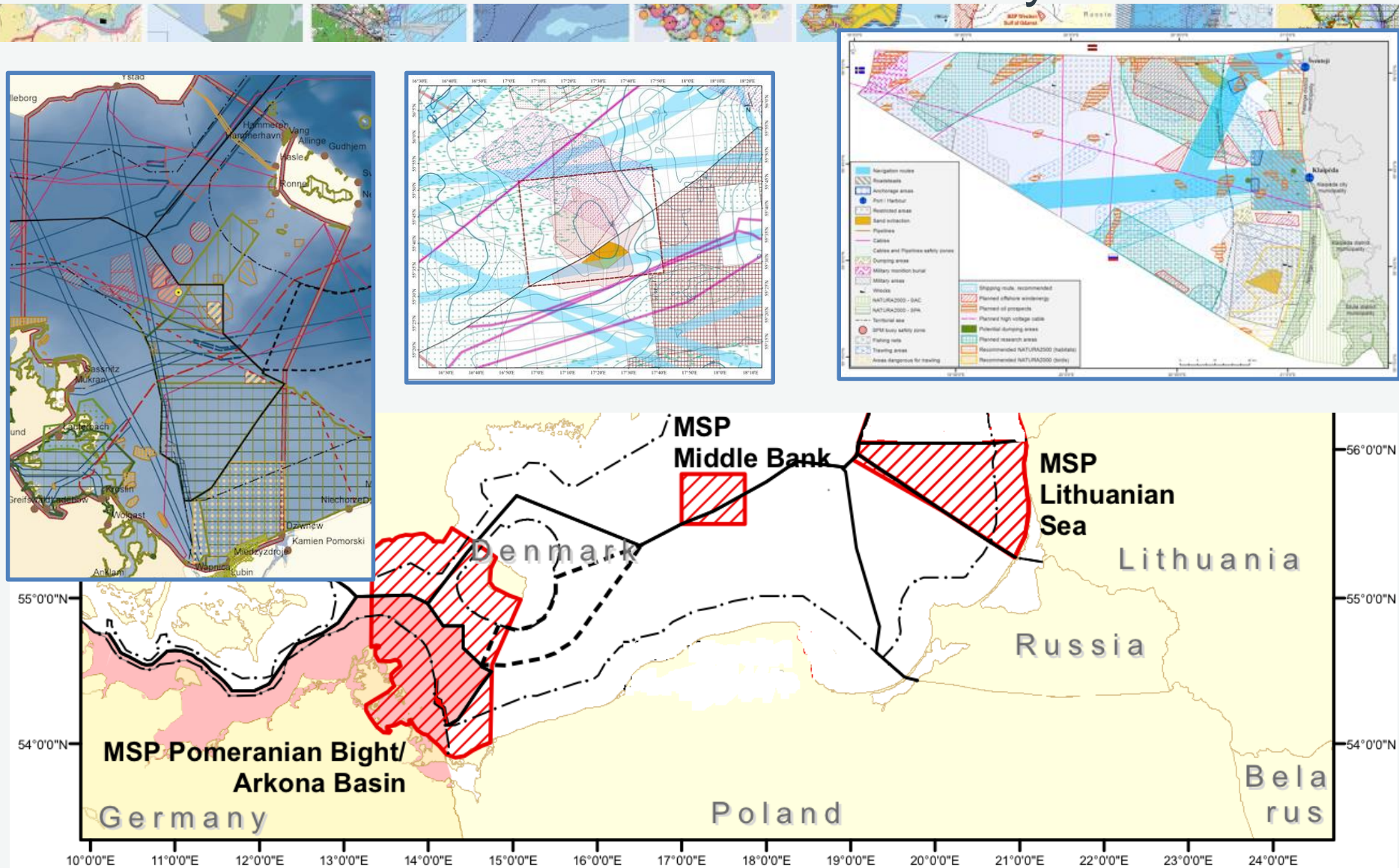
## Follow-up cross-sectoral workshops

## 2013: single-sector workshops

1. **Aquaculture**
2. **Shipping/ports**
3. **Offshore wind energy**
4. **Fisheries**
5. **Underwater Cultural Heritage**
6. **Nature/ Environment**
7. **Climate change**
8. **Research**
9. **Data network building**



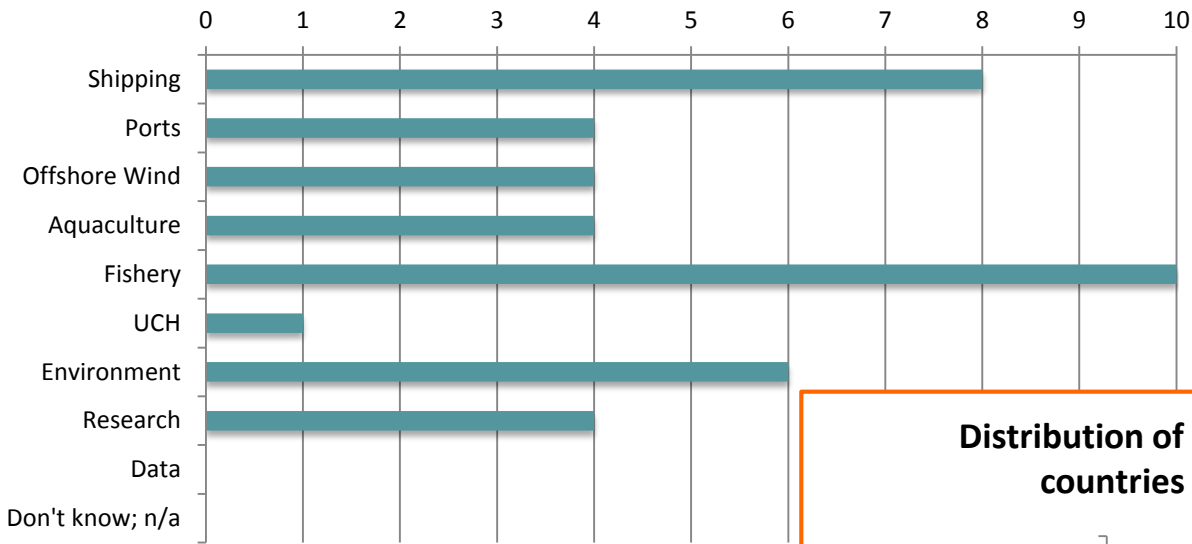
# Evidence 2: Three transboundary MSP cases



# Evidence 3: Telephone interviews

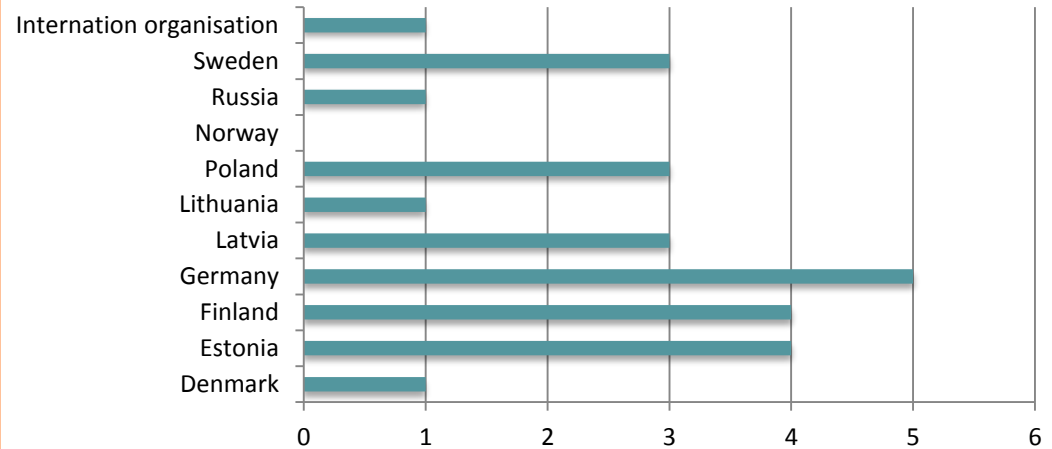


**Distribution of respondents (sector experts) across sectors**

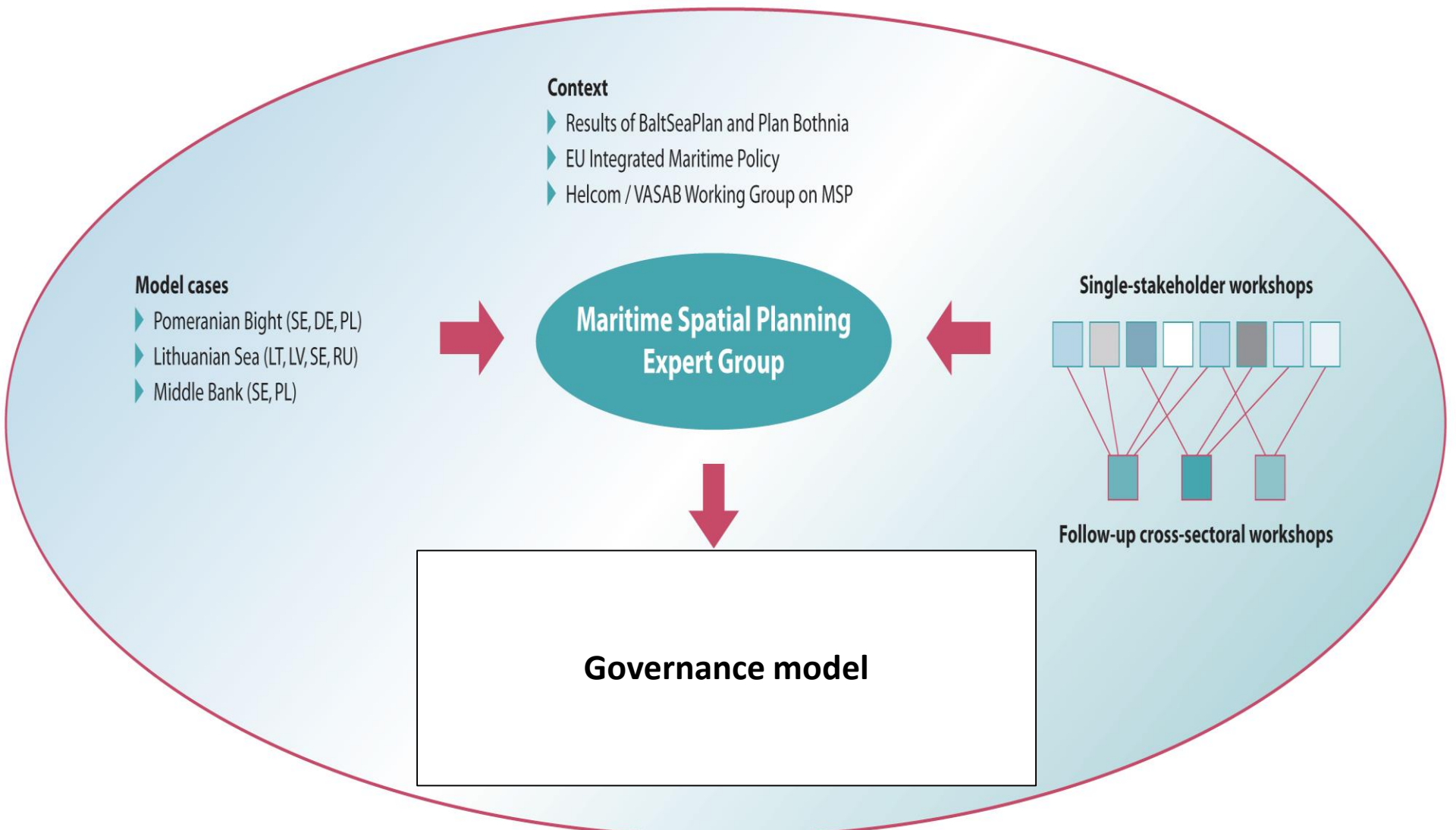


**32 sector  
representatives**

**Distribution of respondents (MSP experts) across countries / international organisations**



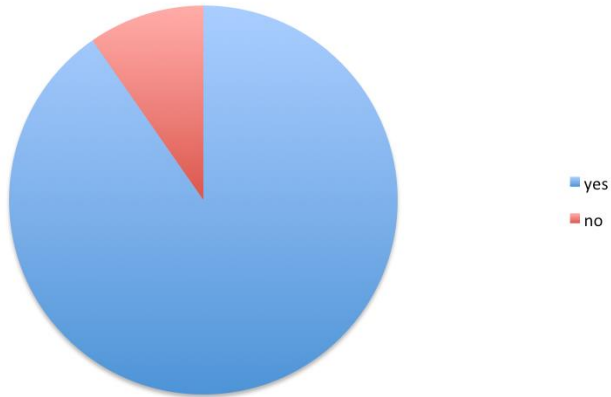
**26 governance  
representatives**



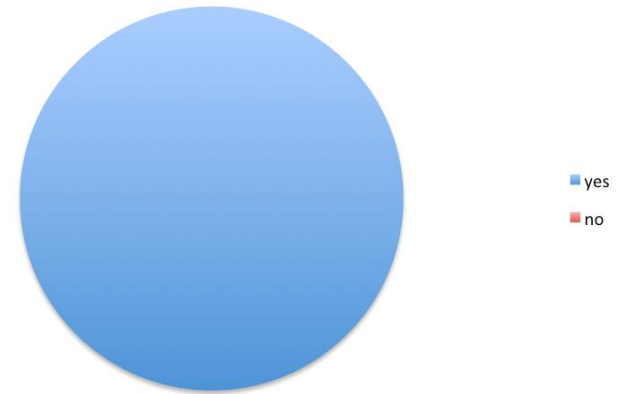
# MSP Dialogue needed / wanted!



**Sectors: Should there be a pan-Baltic MSP dialogue?**



**HELCOM-VASAB WG: Should there be a pan-Baltic MSP dialogue?**



# Views on „added value“ of MSP cooperation



## Governance View

### Coherence in approach Greater predictability

- Better information about the sea and sea uses
- Comprehensive perspective of the sea
- Common understanding of MSP
- Common framework conditions, vision, strategic perspective

## Sector View

### An Opportunity but could also bring costs

- A tool for balancing and coordinating activities - could create more fairness
- Can lead to better business decisions
- Trigger for debate within sector

#### BUT:

- Restrictive
- Monopolised by nature conservation
- Don't know what it means





## General

- Insufficient dialogue and co-ordination of sea uses at pan-Baltic scale even within the sectors → not only with regard to MSP
- Substantial differences between sectors with regard to views / expectations on MSP → main issues often not spatial...

## New Players

- Aquaculture / Cultural Heritage → MSP a chance to raise voice
- Offshore Wind → National / political interests dominate

## Traditional Players

- MSP more a threat than a chance
- Macro- versus micro-economic benefits
- Ports / Shipping – lack of coordination due to competition



# Barriers to establish a pan-Baltic MSP Dialogue

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- Different (economic) interests of countries
- Established power structures
- Lack of shared vision
- Lack of political will
- Limited resources (time commitment)





# Pan-Baltic Cooperation & Consultation

## on Maritime Spatial Planning

# Conclusions for pan-Baltic governance



1. Pan-Baltic MSP Dialogue must be **purpose led**



# Conclusions for pan-Baltic governance



## 2. Informal and formal structures required



## 3. Establish stronger **intra-sectoral** dialogue





# Conclusions for pan-Baltic governance

## 4. Building an effective MSP Dialogue **will take time**

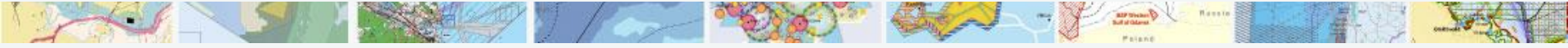


# Conclusions for pan-Baltic governance

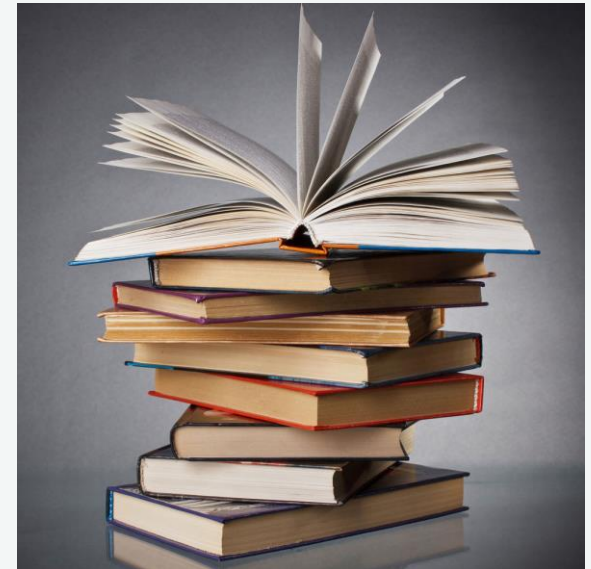
5. The **nature** of a Dialogue **may change** over time



# Conclusions for pan-Baltic governance



6. Start with **obvious and manageable** topics first



# Conclusions for pan-Baltic governance

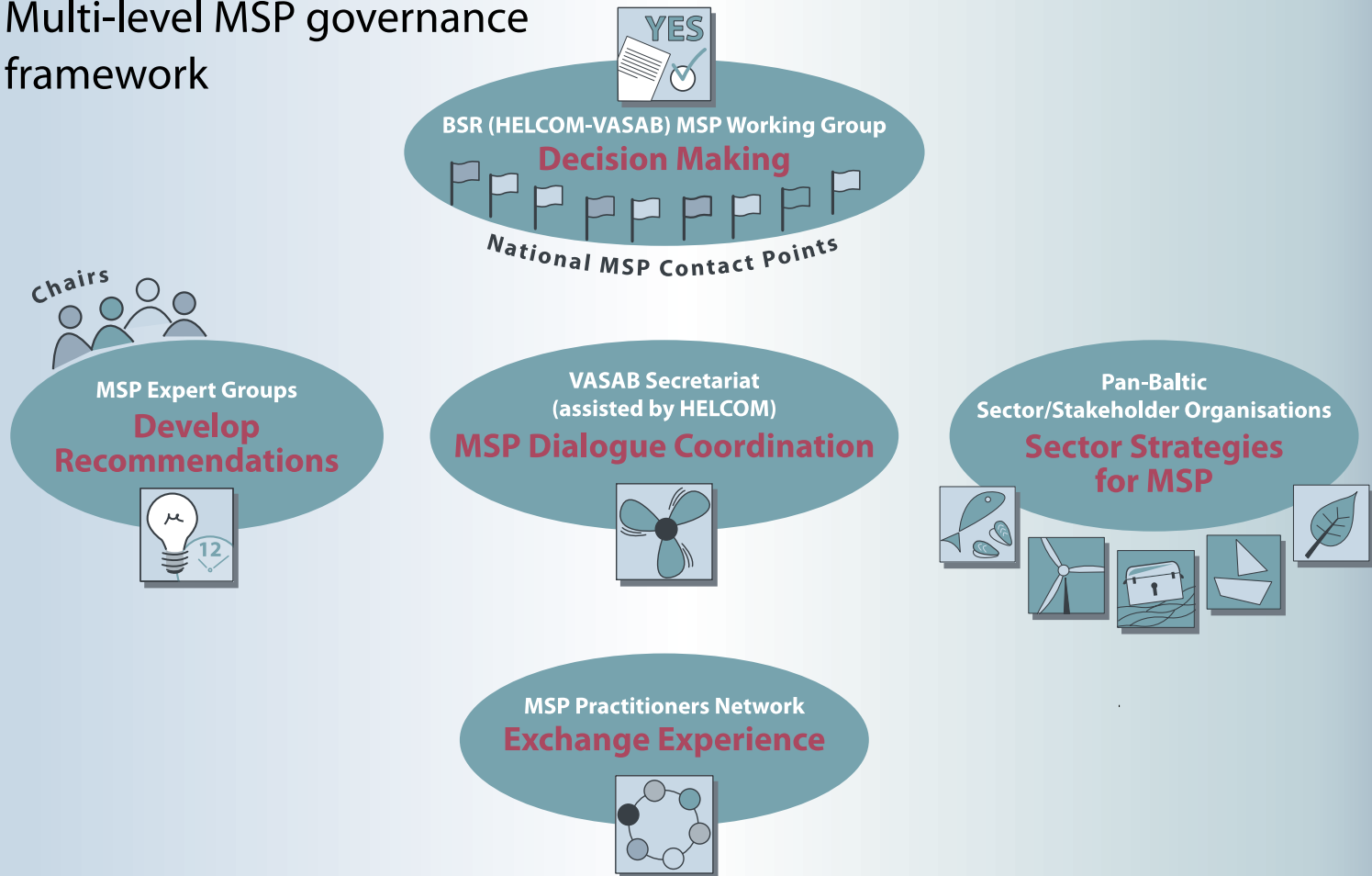


7. Dialogue should be coordinated by **competent hands**

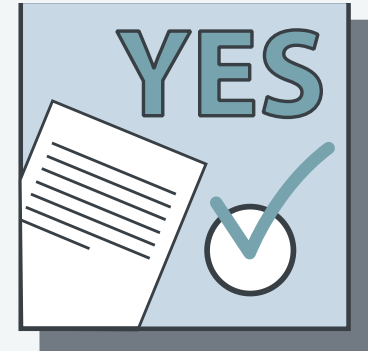


# Suggested elements of MSP governance system in BSR

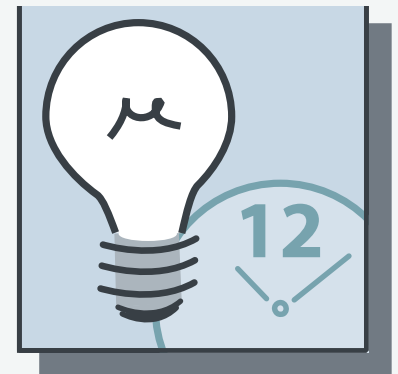
## Multi-level MSP governance framework



- Function?
  - Policy Driver and decision-making body
  - Member State consultation
- Who?
  - HELCOM & VASAB Contracting Parties
  - Authorities responsible for MSP should take the lead
- How?
  - Group provides mandate to MSP expert groups
  - Discuss results & recommendations presented
  - Filters back / down to national policy level



- Function?
  - Independent recommendations on „Hot“ Topics
- Who?
  - Broad range of relevant perspectives: countries, topic/sector, planners, environment, science
  - Experts: Independent – Individual Competence
- How?
  - Time-limited / clear Terms of Reference
  - Coordinated / driven by chair
  - Result oriented / paid work





# Examples of “hot” MSP topics

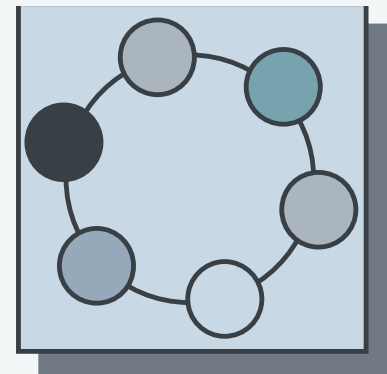


1. MSP data needs & network
2. MSP and MFSD / GES indicators and measures
3. Linear infrastructures: shipping lanes / grids / pipelines
4. Offshore development and impact on land

## Tools - Criteria - How to?

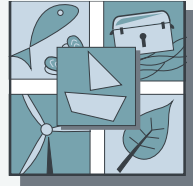
1. site allocation criteria for specific sectors
2. align environmental with economic impact assessment in MSP
3. include cultural value in MSP
4. align fisheries and nature conservation

- Function?
  - Informal information & knowledge exchange
  - Get to know each other => build contacts / personal trust
  - NOT Member State official consultation
- Who?
  - Experts from all BSR countries, who really „do“ MSP
- How?
  - MSP Practitioners Contact List
  - Once / twice year informal network meetings
  - Open agendas with some key notes



- **Function?**

- Inform each other on sector trends in BSR countries & respective involvement in MSP processes
- Develop transboundary / pan-Baltic sector positions on MSP
- Feed into MSP Expert Groups / HELCOM-VASAB MSP WG



- **Who?**

- Relevant pan-Baltic organisations with input provided by MSP experts / practitioners

- **How?**

- MSP Dialogue Coordinator establishes pro-active contact
- MSP experts / practitioners provide input

- Function?
  - Continuous facilitation of MSP Dialogue process
- Who?
  - Competent hands (MSP Knowledge & Communication)
  - Strong inter-action with other MSP governance elements, i.e. MSP National Contact Points, chairs, sector organisations,
- How?
  - Topics, Terms of Reference, Experts => MSP Expert Groups
  - Facilitate MSP Practitioners Network  
=> agenda, database, meeting location
  - Facilitate MSP Input to Sectors



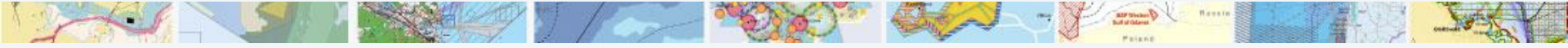


# Cross-Border Consultation

on Maritime Spatial Plans  
to be developed

# Conclusions

## cross-border consultation



- Consultation takes place too late in MSP Process

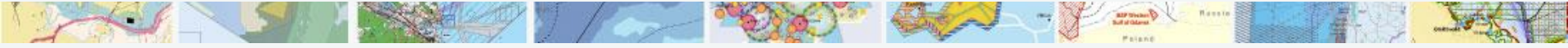
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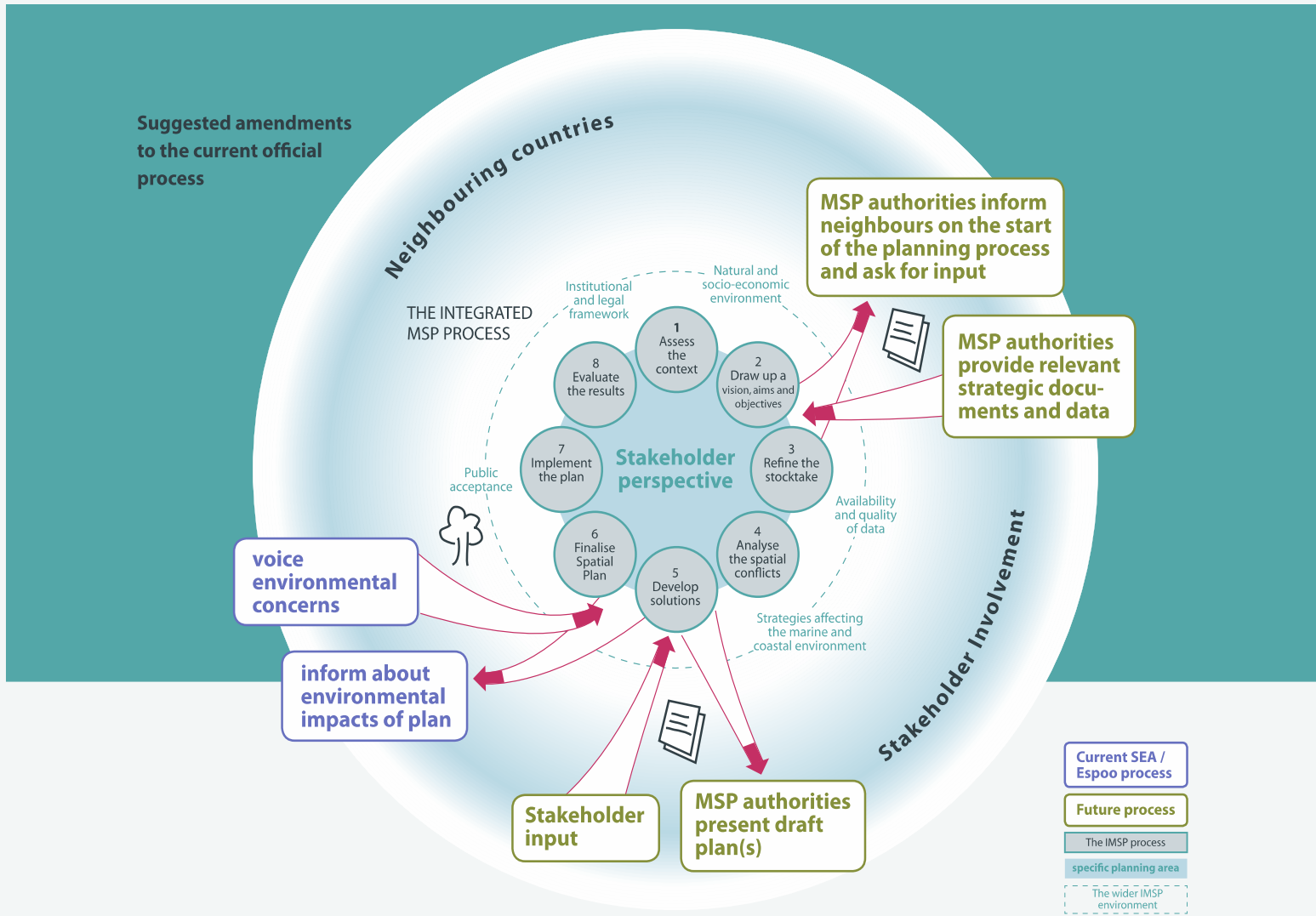
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language & terminologies
- So far, countries have difficulties to react





# Coherent MSP in the Baltic Sea Let's make it happen !Thank You !

[www.partiseapate.eu](http://www.partiseapate.eu)