BALTIC 4th FORUM MSP

1-2 JUNE 2021, ONLINE

ADDRESSING ALL LEVELS – WHAT DOES IT MEAN IN PRACTISE?

Jacek Zaucha

Interreg Baltic Sea Region

EUROPEAN UNION

EUROPEAN REGIONAL DEVELOPMENT FUND

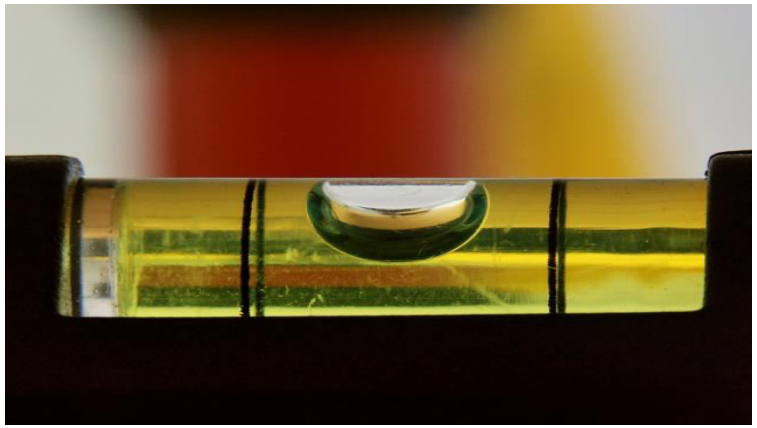
LAND SEA ACT

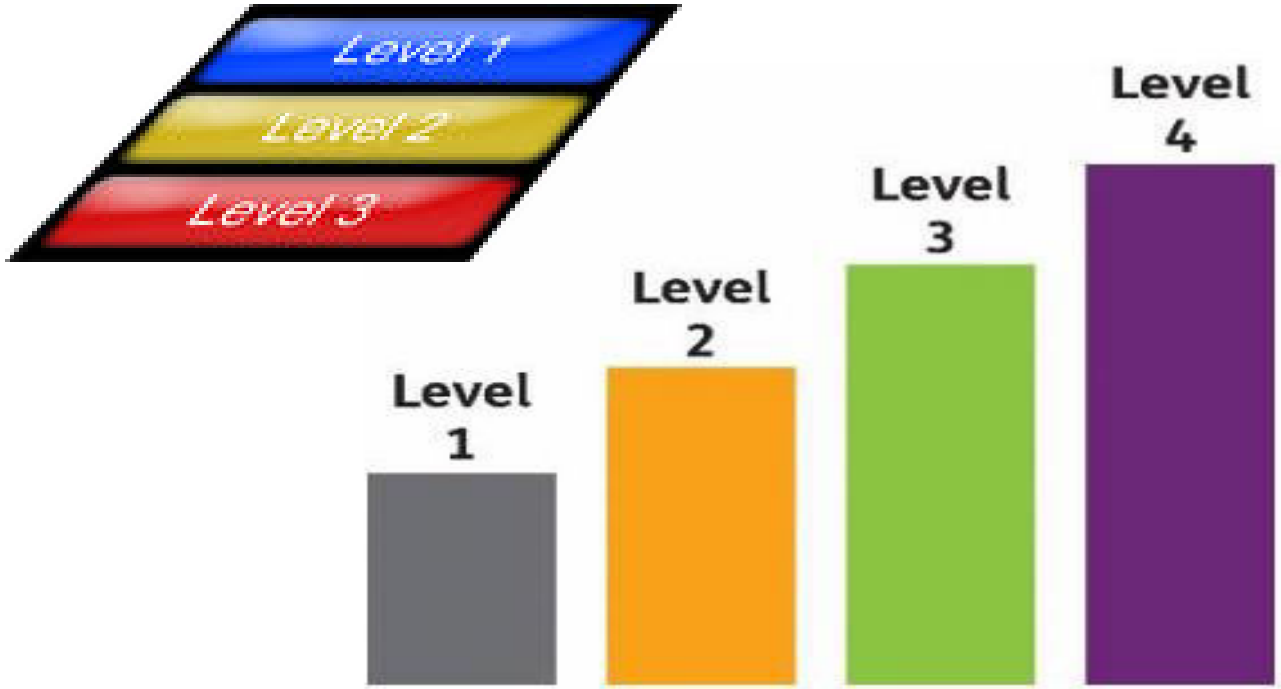
CAPACITY4MSP

Ministry of Environmental Protection and Regional Development Republic of Latvia

VASAB VISION & STRATEGIES AROUND THE BALTIC SEA

Levels





Hierarchy of power?

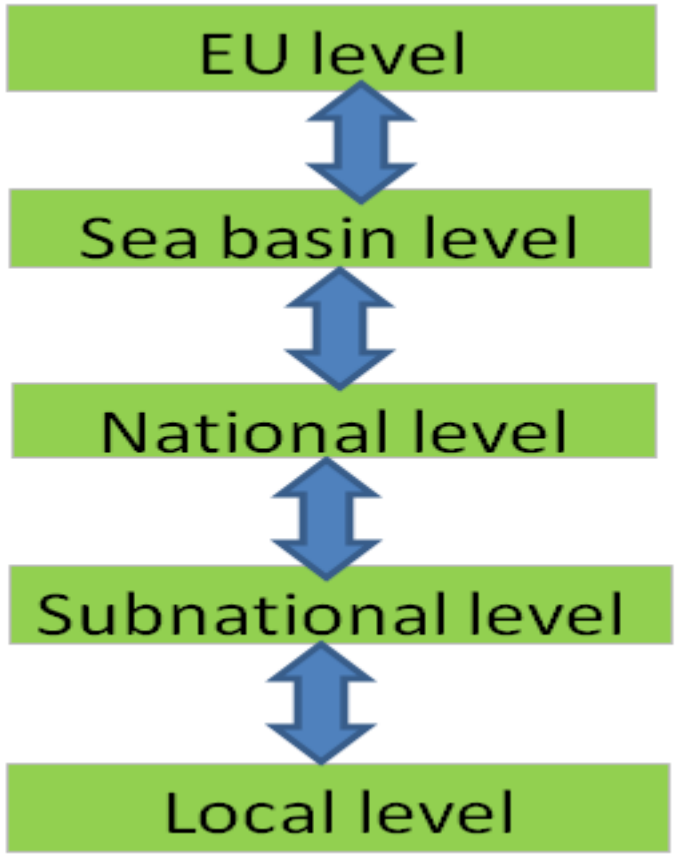
Climbing up?

Keeping balance, horizontal position?

Interdependency like in games?

"Don't think that just because you made it to the next level that the haters and naysayers disappear. Remember, new levels bring new devils."
— Steve Maraboli

Levels in MSP (intuitively)



EU MSP Directive

HELCOM-VASAB guidelines

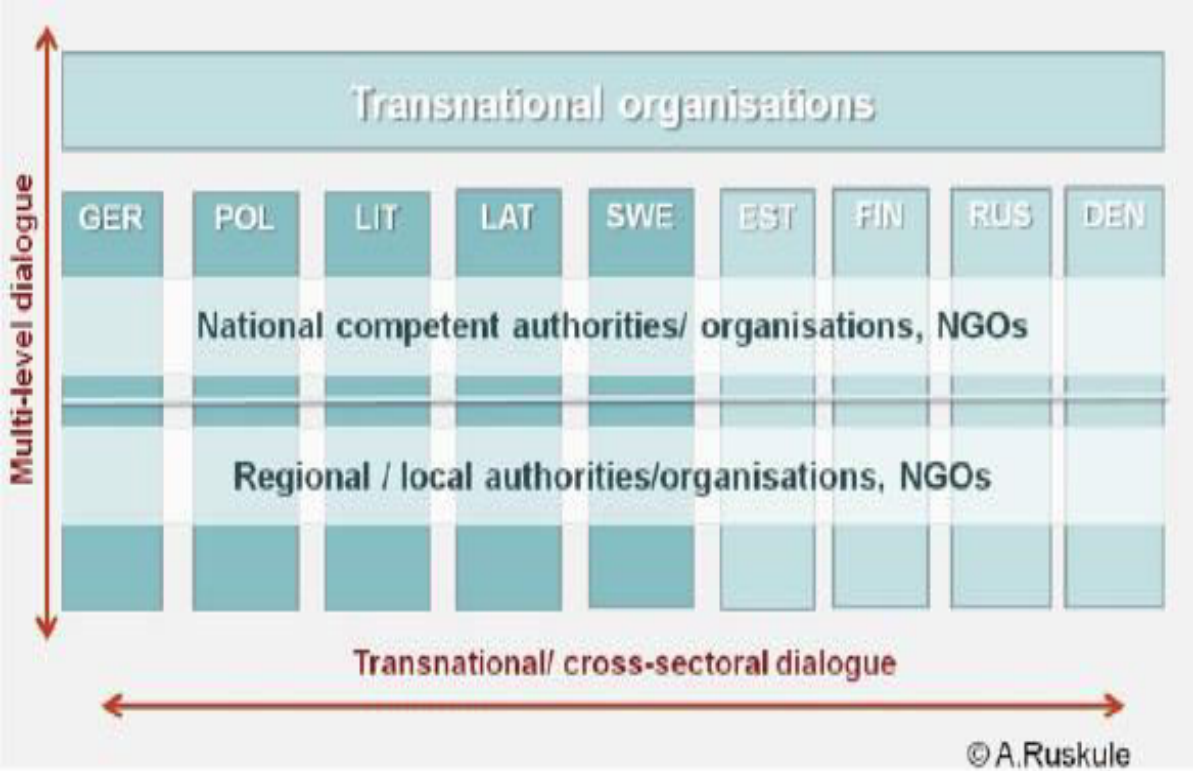
MSP Plans

Building permits

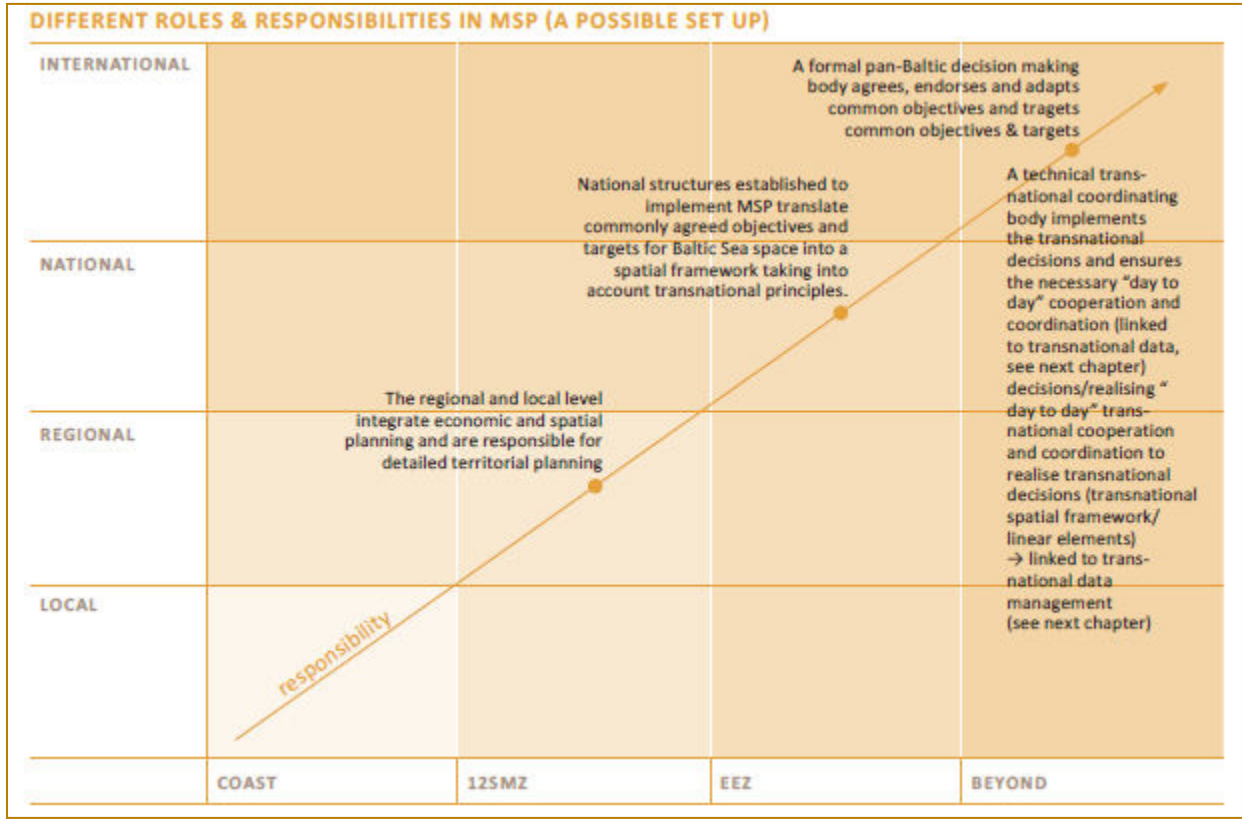
Investments in ports

Subsidiarity

Levels in MSP (intuitively)

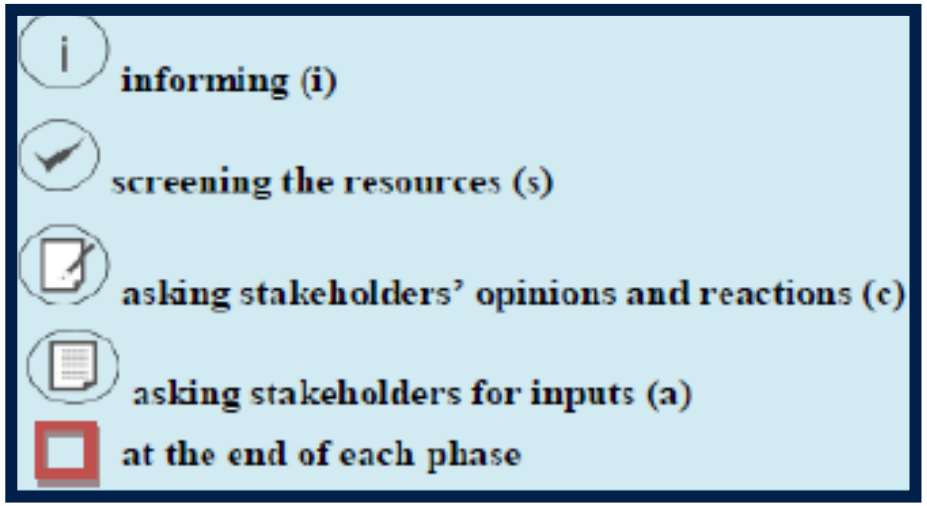


Multilevel paths in the Baltic Sea Region (created by BEF Latvia, PartisSEApate Project)



Levels in MSP (intuitively)

	EU/global	Baltic	Cross-border	National	Regional	Local
Assessment of the content	✓	i ✓	i	i ✓	i	i
Drawing up a vision aims and objectives	✓	✓	✓	✓	✓	✓
Stocktaking	✓	✓ i	i	✓	✓	✓
Analyzing spatial conflicts		✓	✓	✓		
Developing solutions		✓	✓		i	i
Drafting a spatial plan		i				
Implementing spatial plan	i	✓ i	i ✓	i ✓	i	i
Evaluating the results		i	i	i	i	i



Handbook on multi-level consultations in MSP

10 September 2014

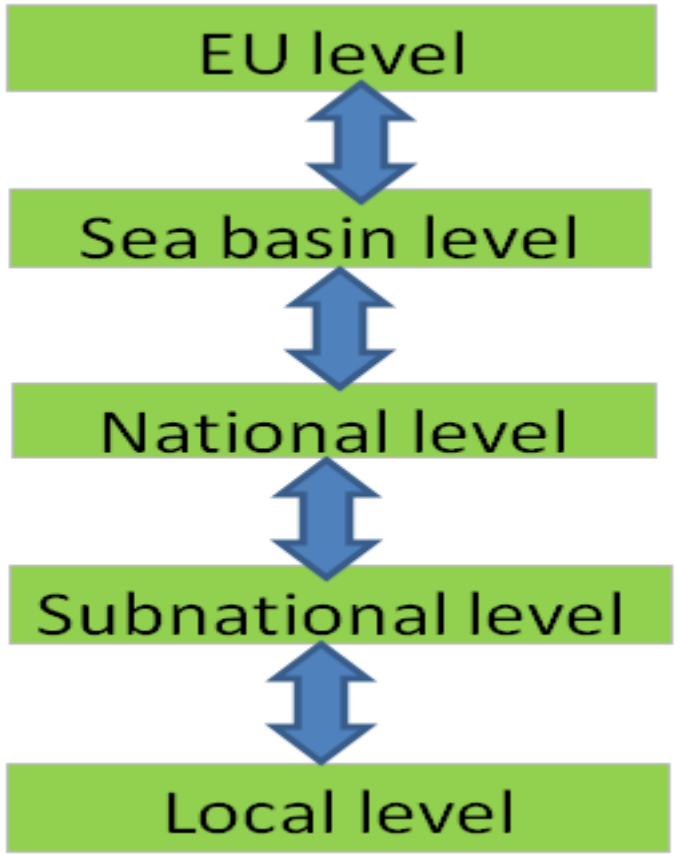
Levels in MSP (hierarchy)

Many advantages of such an approach:

- Coherence between plans in a given sea basin
- Common denominator for MSP approaches (e.g. application of ecosystem approach)
- Due attention to the most important grand challenges (climate change, GES etc.)
- Limited transaction costs of MSP
- Grass root experience in MSP communicated to the EU level

Subsidiarity

Levels in MSP (hierarchy)



EU MSP Directive

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MSP Plans

Building permits

Investments e.g. in ports

Jurisdiction

Levels in MSP (intuitively)

	EU and global	Baltic	National	Regional	Local
Fisheries	DG Mare European Anglers Alliance DG Agri	Baltic RAC HELCOM Fisheries and Environment Forum Fisheries Secretariat BALTFISH Forum ICES	National Associations of Fishermen National associations of Fish processing sector National Ministries	Regional Associations of Fisherman (Fisheries Local Action Groups) Regional authorities	Single fishermen and fish-processing companies municipalities
Shipping and Port	IMO, DG Mare, Move ECSA ICS, BIMCO WSC	BPO HELCOM Maritime, EUSBSR: PA Clean Ship / PA Transport Baltic Sea Hydrographic Commission	Largest Port Authorities National Ministries and Agencies Ship owners (national)	Small port authorities Regional authorities	municipalities and small port authorities
Environment and Climate change	DG Env, UN WWF	HELCOM Coalition Clean Baltic CBSS Advisory Group	National NGOs National Ministries and Agencies	Regional NGOs Regional Agendas 21 Regional authorities	Local Agendas 21 municipalities
Energy	DG Energy DG Mare, ENTSO-E, EWEA	BASREC ENTSO-E Baltic Sea Regional Group	National Associations of renewables energy producers National NGOs National Ministries and Agencies National owners of energy grid Key enterprises in energy sector	Regional authorities Wind farm owners Producers of wind farm installations	municipalities
Aquaculture	DG Mare / ENV DG Agri		National Ministries and Agencies	Regional authorities	municipalities aquaculture enterprises
Tourism and underwater cultural heritage	UNESCO	Baltic SEA Tourism Commission CBSS Baltic Sea Monitoring Group on Heritage Cooperation EUSBSR PA Tourism	National Ministries and Agencies National Maritime Museum	Regional authorities Regional tourism associations	municipalities marinas owners tourist facility owners local maritime museums & tourist associations
Research and Data	INSPIRE Committee ESPON ICES	HELCOM BSRUN BONUS / Baltic Research projects BSHC ICES Baltic University	National Ministries and Agencies Key maritime research institutes and universities Key research projects		

Overview of BSR stakeholders- PartiSEApate

Levels in MSP (hierarchy)

Public authorithies securing their borders and executing jurisdiction within them" (Faludi 2018,43) i.e. a "mosaic of spatial containers", delimited by the formally approved or arranged borders (Faludi 2018,3).

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NEW HORIZONS: BEYOND TERRITORIALISM

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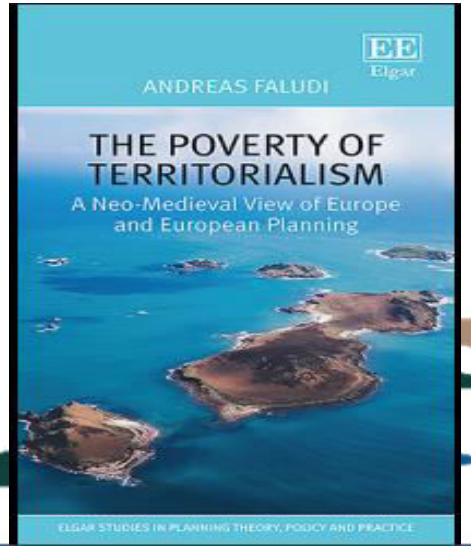
Jurisdiction

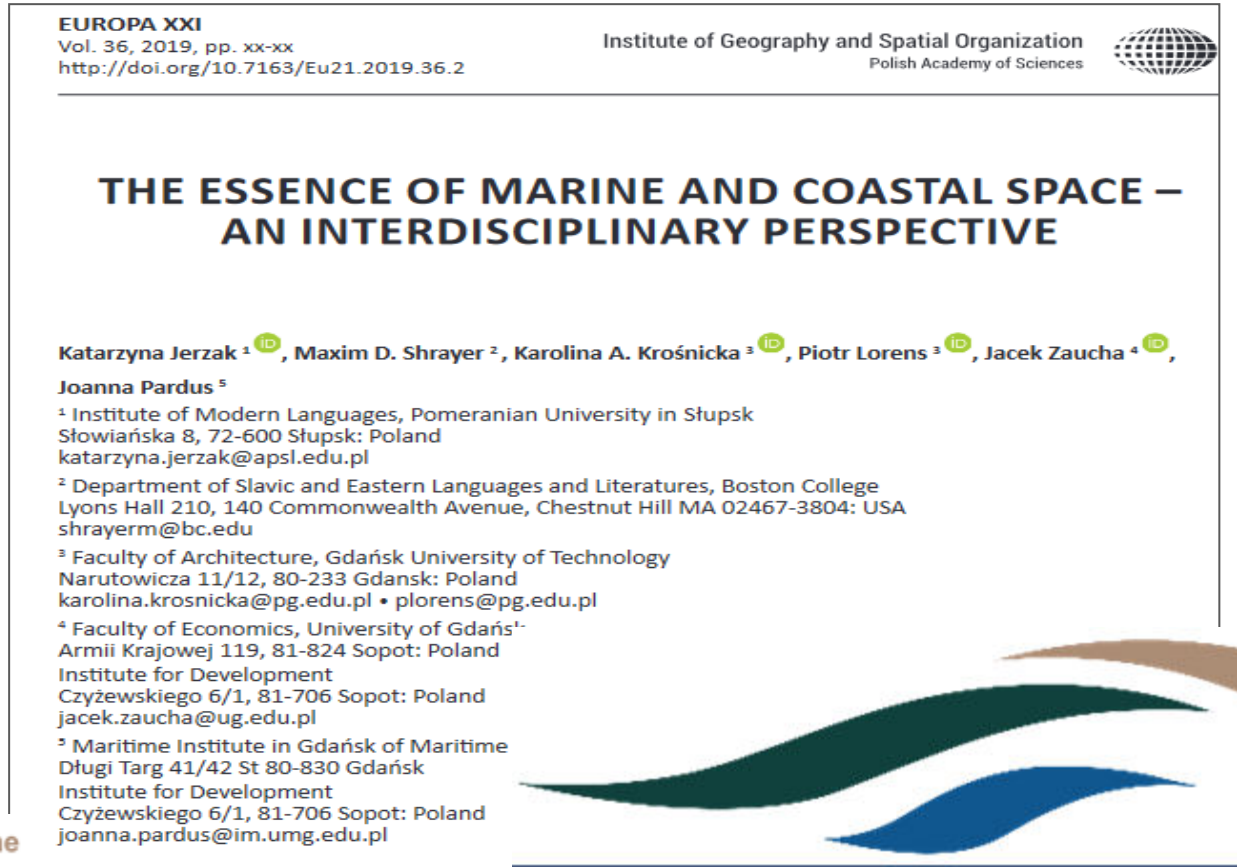
Those containers form hierarchical structures of territorial constituencies on various geographical scales (from local to national), which produce and provide democratic legitimacy for the exercise of power. No territory is without authority. The result is the monopoly of a territorial representativeness



Hierarchy of levels - risk

Marine space constituted by the relations between geographic objects including both the natural environment and the anthropogenic investments**. Marine space covers both marine waters and terrestrial gateways at which people operate/use marine space.**

Focus on Jurisdiction creates a risk that important relations constituting marine space will be neglected by MSP



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THE ESSENCE OF MARINE AND COASTAL SPACE – AN INTERDISCIPLINARY PERSPECTIVE

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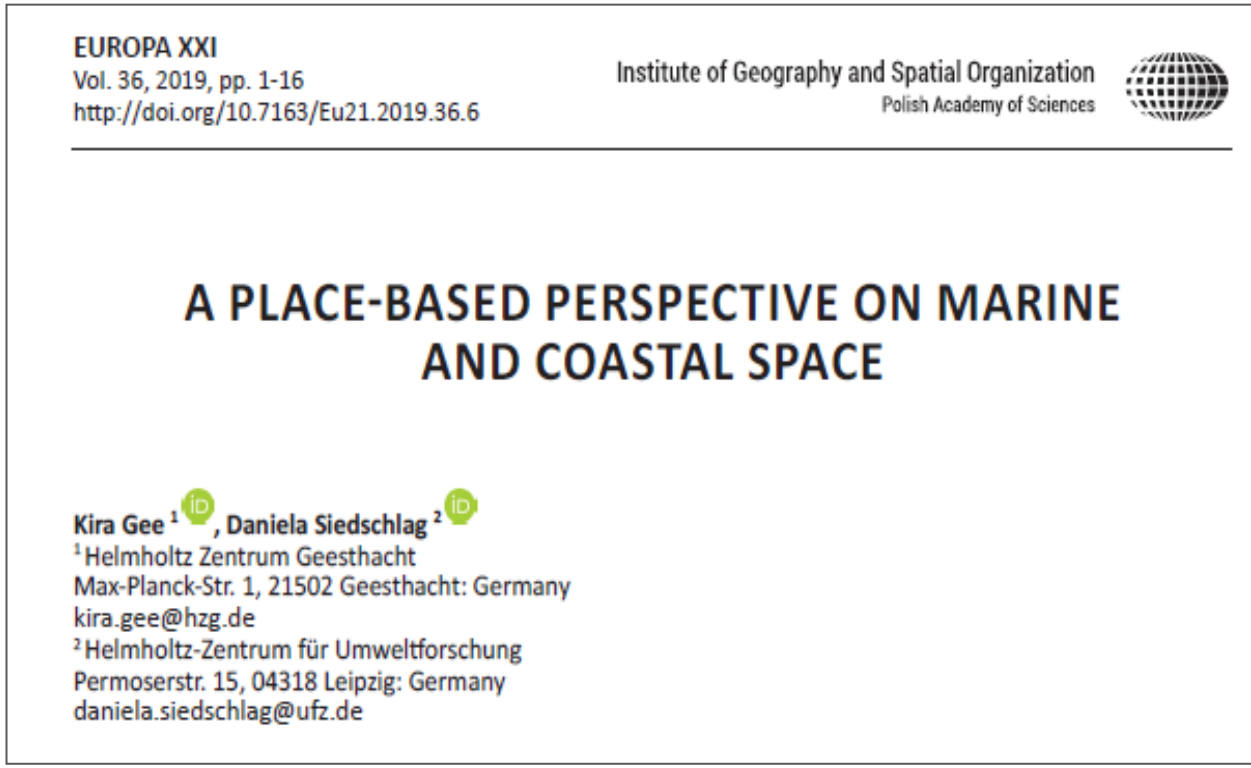
Hierarchy of levels - risk

Marine space attachment encapsulates the value **people** ascribe to their emotional bond to the sea , or the importance assigned to the sea by individuals and groups in a specific cultural context, so that strong place attachment is almost always an expression of a strong emotional connection between people and a place.



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A PLACE-BASED PERSPECTIVE ON MARINE AND COASTAL SPACE

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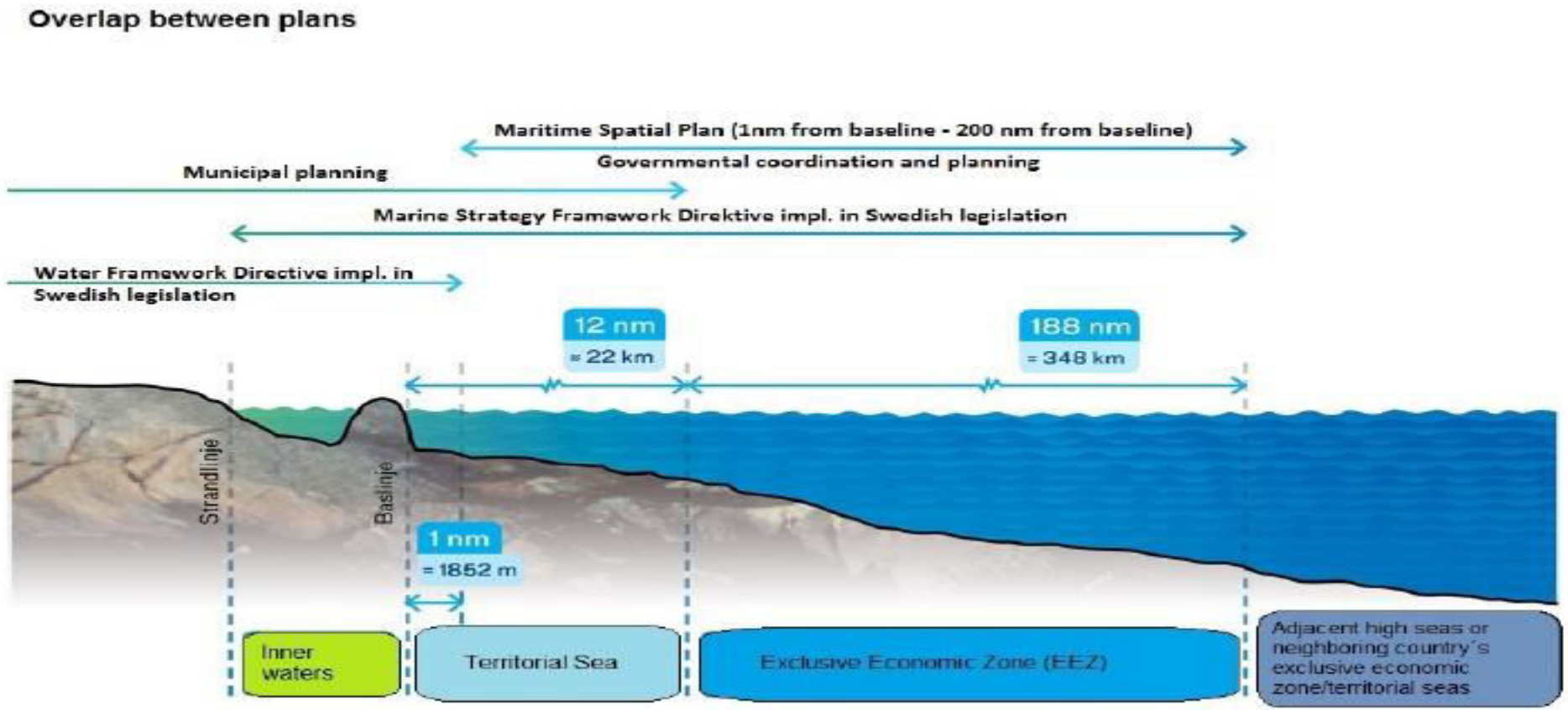
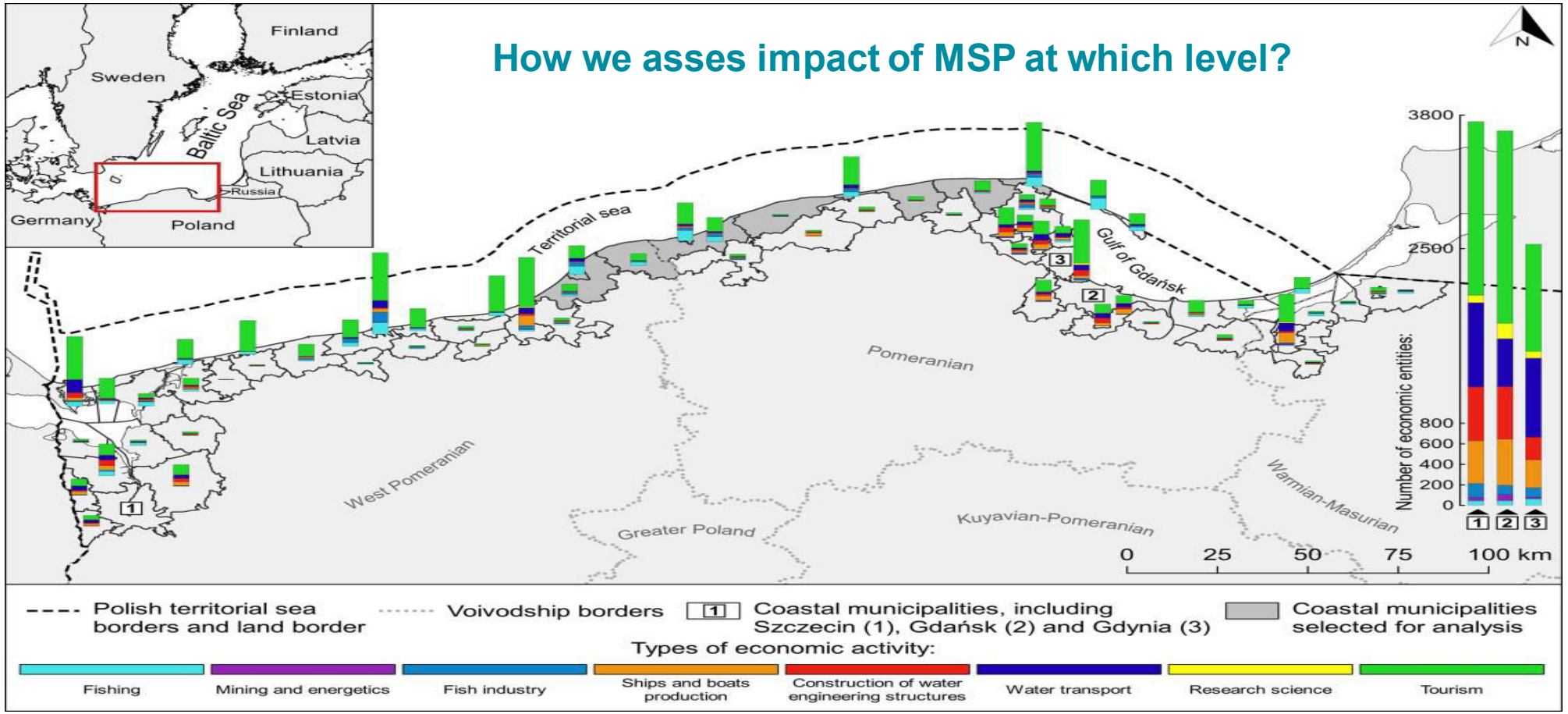
How to include stakeholders with no jurisdiction?

Hierarchy of levels - risk



How to cope with overlapping jurisdictions or….

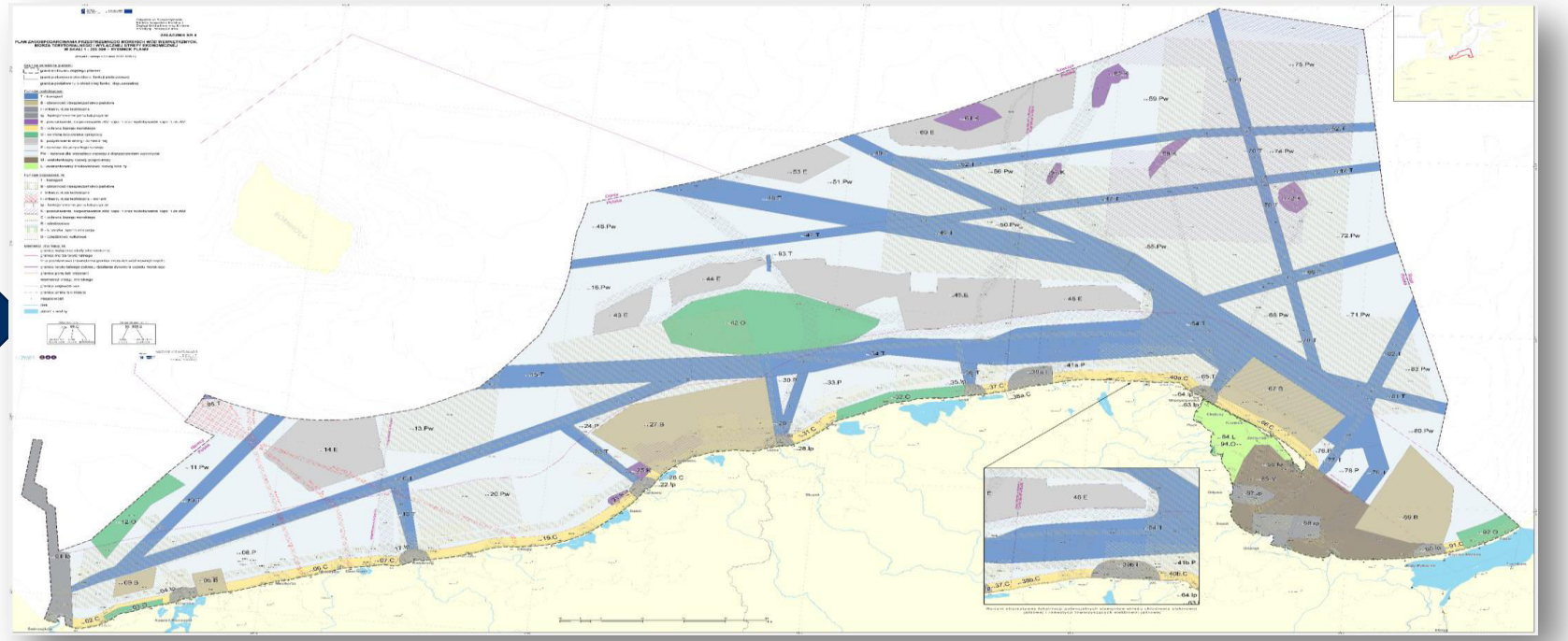
Hierarchy of levels - risk



Number of entities of maritime economy in coastal communities in 2016.[Laskowicz]

…..jurisdictions not seeing each other

Hierarchy of levels - risk



How to take into consideration terrestrial marine heritage in MSP?
Easy in Germany and Finland but not in Poland…… since land is not in jurisdiction of Polish Maritime Administration

Hierarchy of levels - risk

Open Access Article

Theorizing Social Sustainability and Justice in Marine Spatial Planning: Democracy, Diversity, and Equity

by Fred Saunders [1,*], Michael Gilek [1], Anda Ikauniece [2], Ralph Voma Tafon [1], Kira Gee [1,3] and Jacek Zaucha [4,5]

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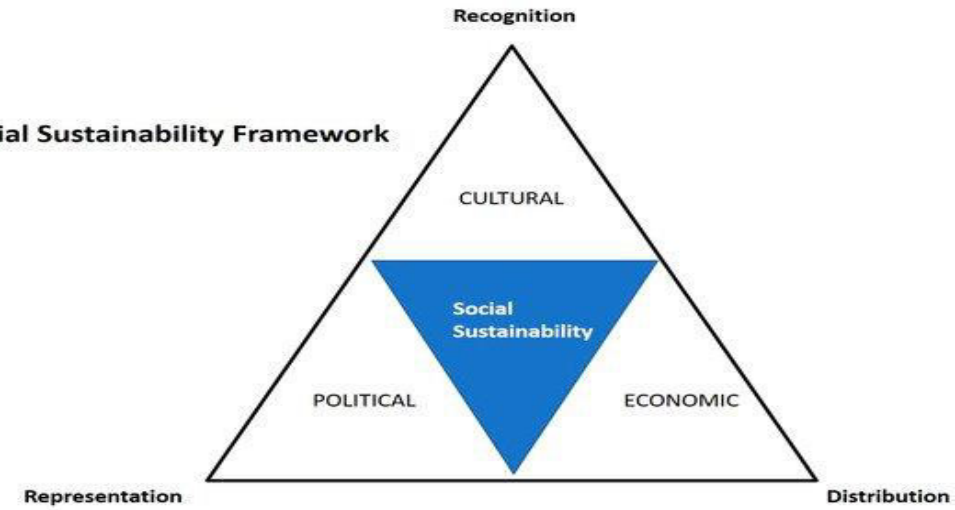
* Author to whom correspondence should be addressed.

Sustainability **2020**, *12*(6), 2560; https://doi.org/10.3390/su12062560



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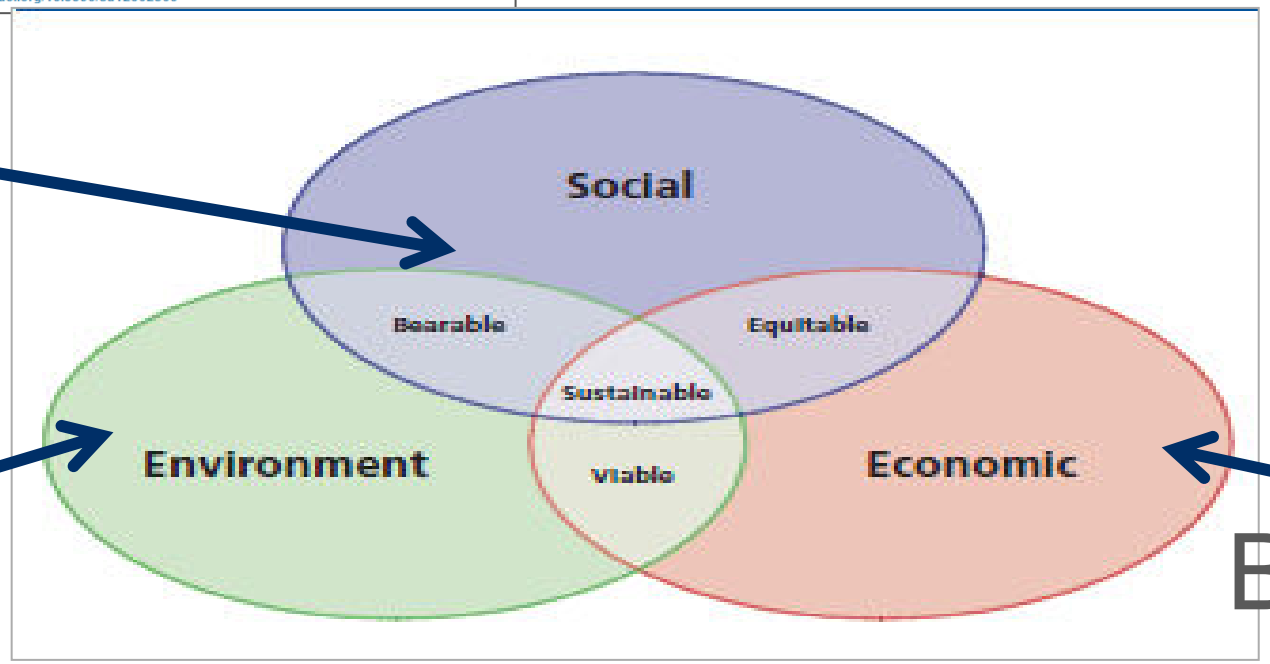
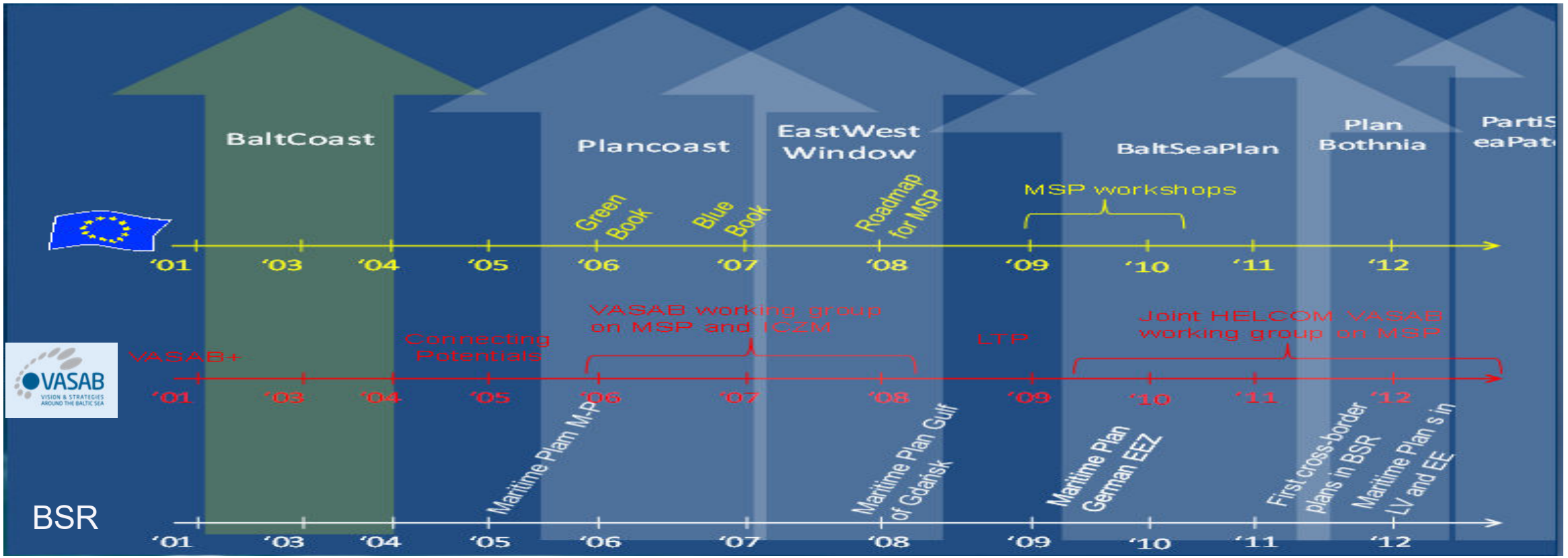


MSFD

Blue Growth strategy

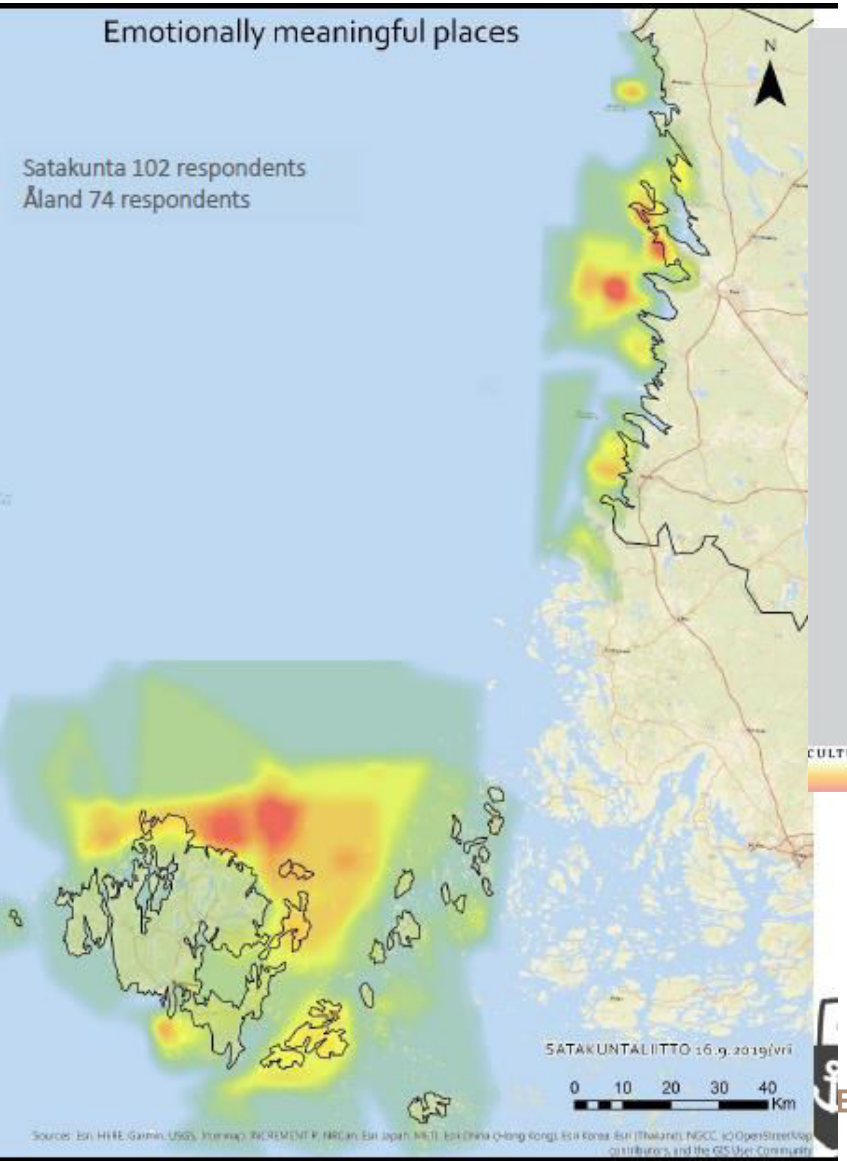
What to do if there is no jurisdiction at all? It is dispersed?

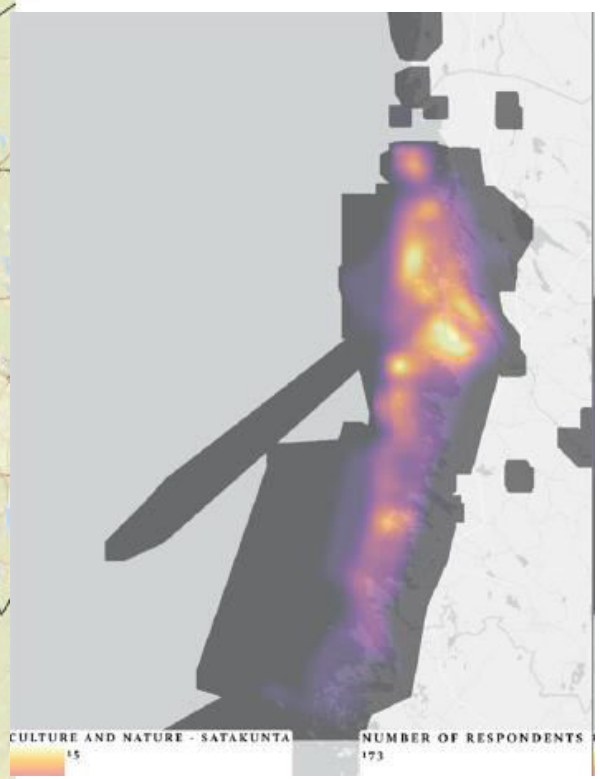
Addressing all levels -solutions



Informal planning spaces that transcend national and sub-national borders, cover both land and sea

Addressing all levels -solutions





Mari Pohja-Mykrä

Previous BSR
MSP Forum

Listening to stakeholders without formal jurisdiction

Addressing all levels -solutions

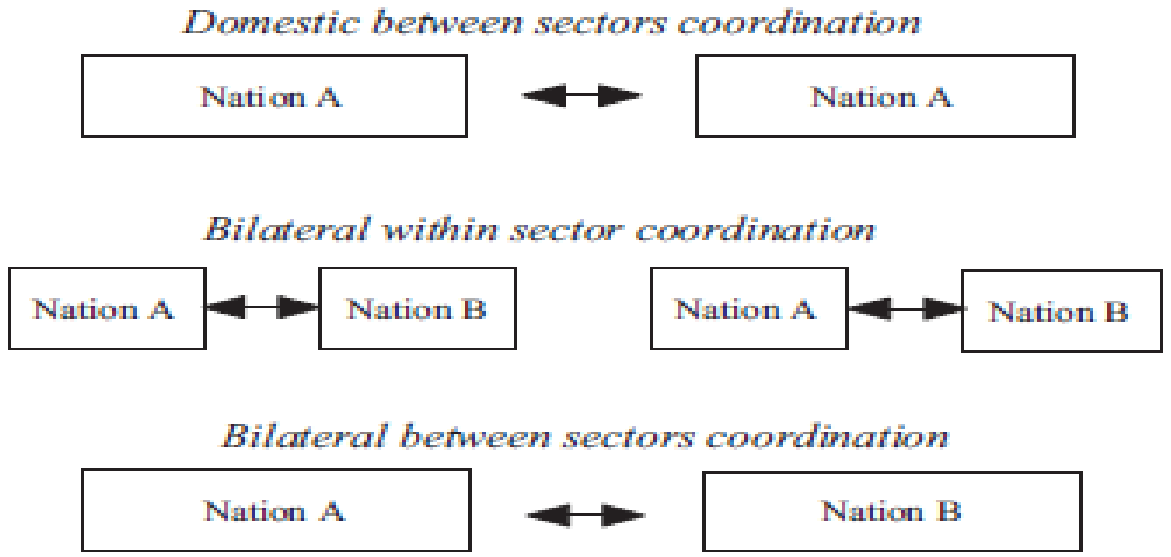


Fig. 2. Three forms of agency-driven coordination: Domestic between sector coordination, bilateral within sector coordination, and bilateral between sector coordination. All three forms of coordination can take place at state, county, and municipal levels, as well as diagonally across levels (not shown).

Contents lists available at ScienceDirect
Marine Policy
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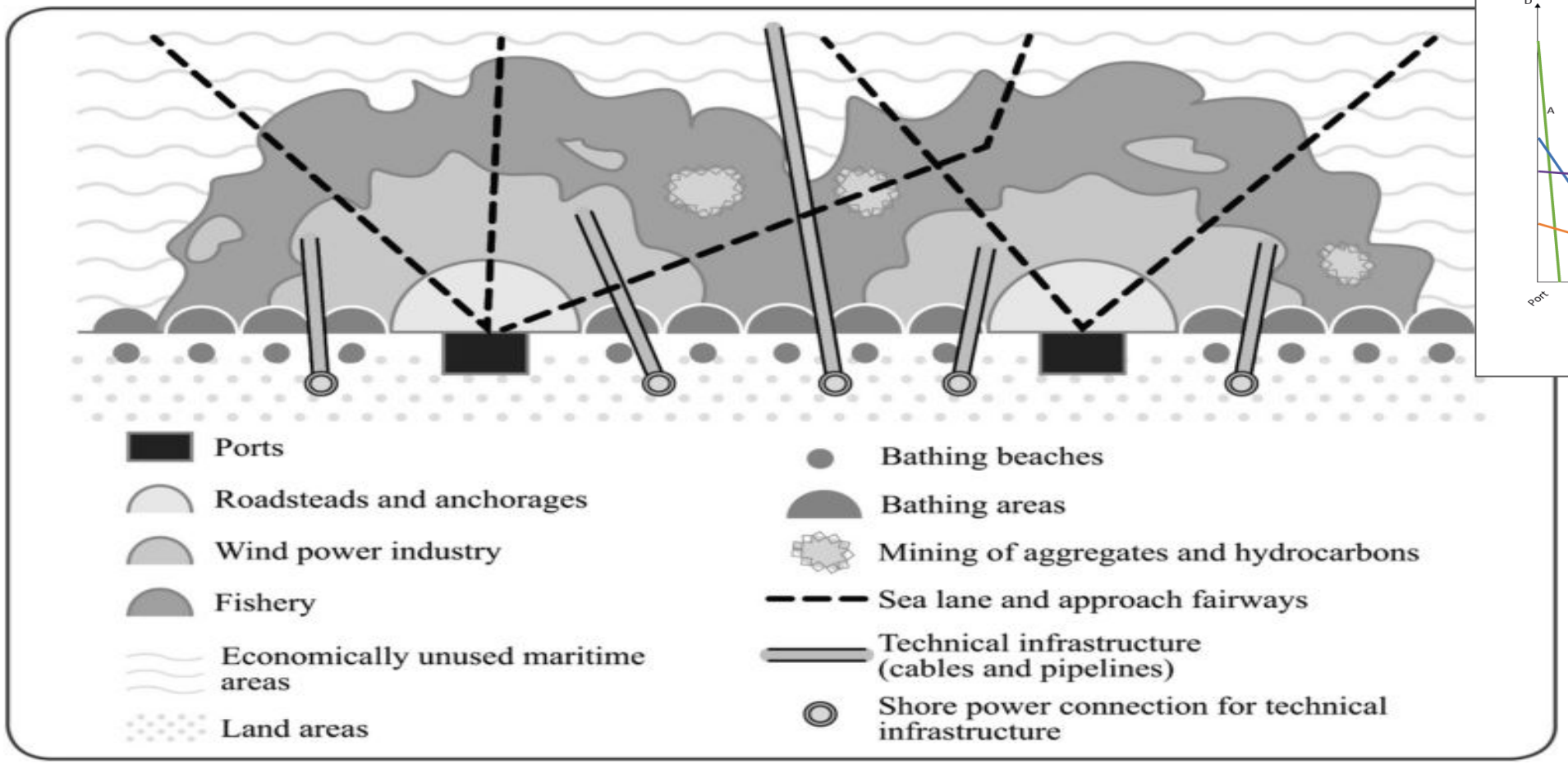
Collective action and agency in Baltic Sea marine spatial planning: Transnational policy coordination in the promotion of regional coherence

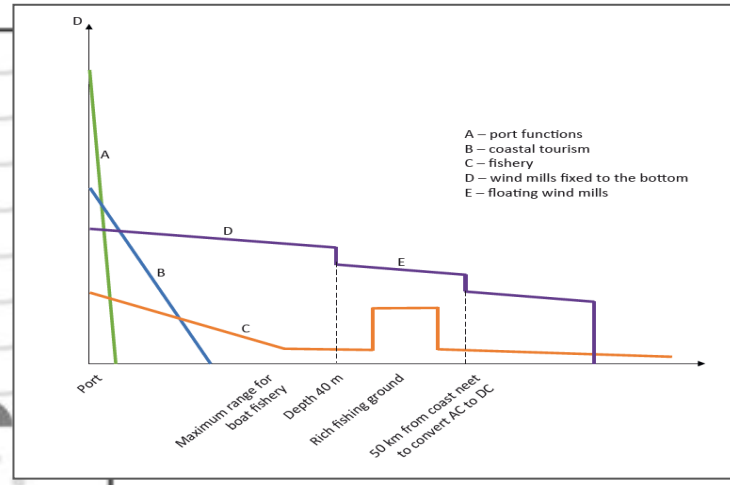
Björn Hassler[a,*,1], Kira Gee[b], Michael Gilek[a], Anne Luttmann[c], Andrea Morf[d], Fred Saunders[a], Igne Stalmokaite[a], Helena Strand[d], Jacek Zaucha[e]

Hassler et al. 2018

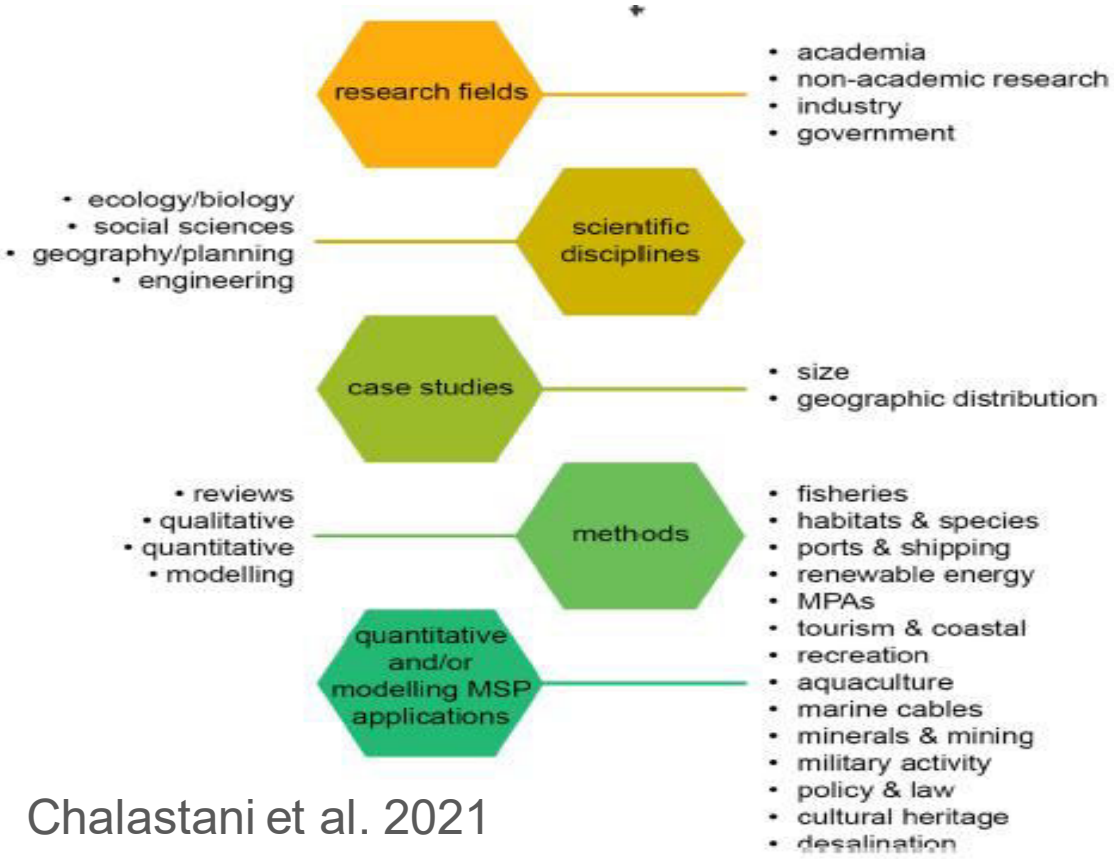
Content oriented and communicative coordination. MSP Forum plays such a role

Addressing all levels -solutions

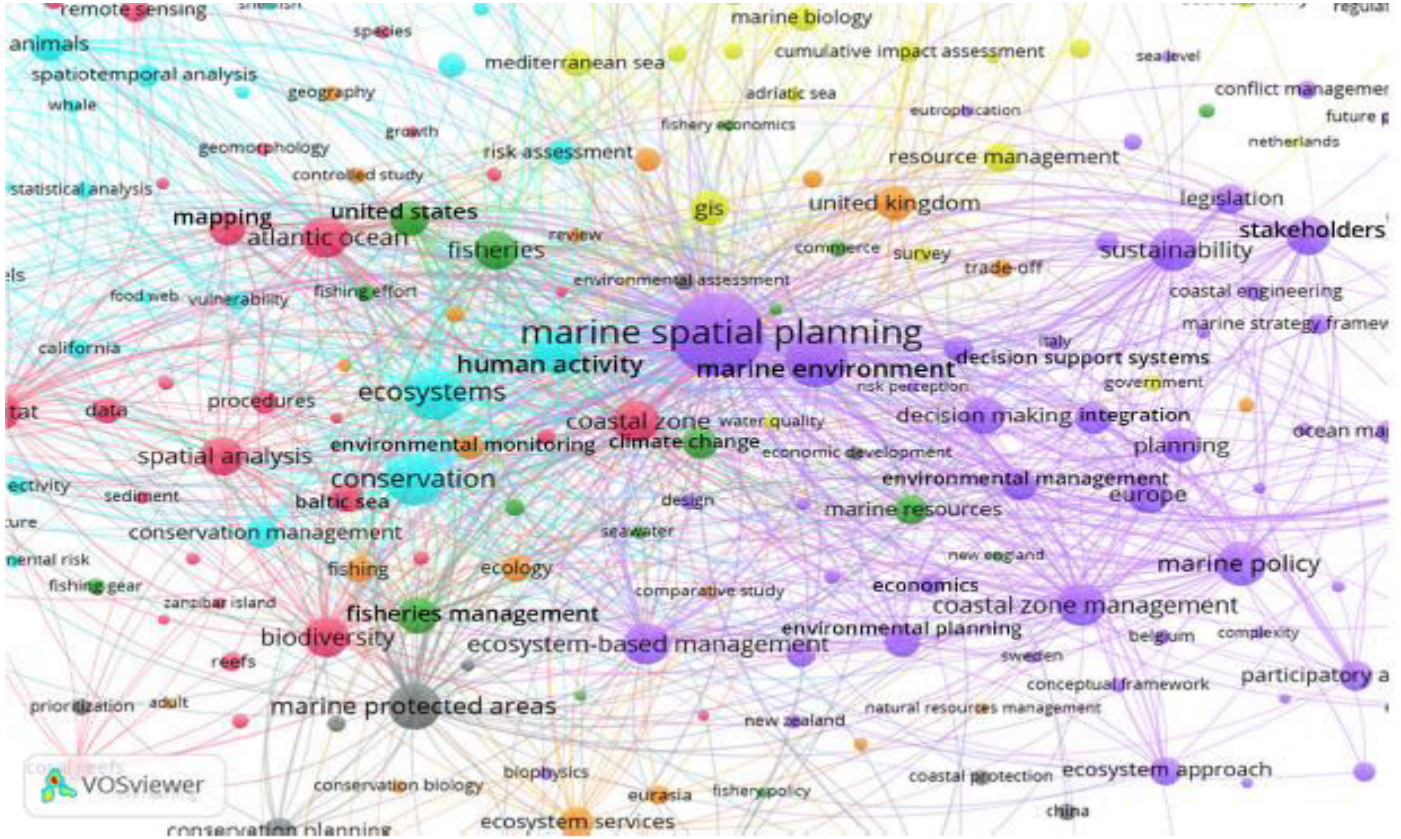




Addressing all levels -solutions

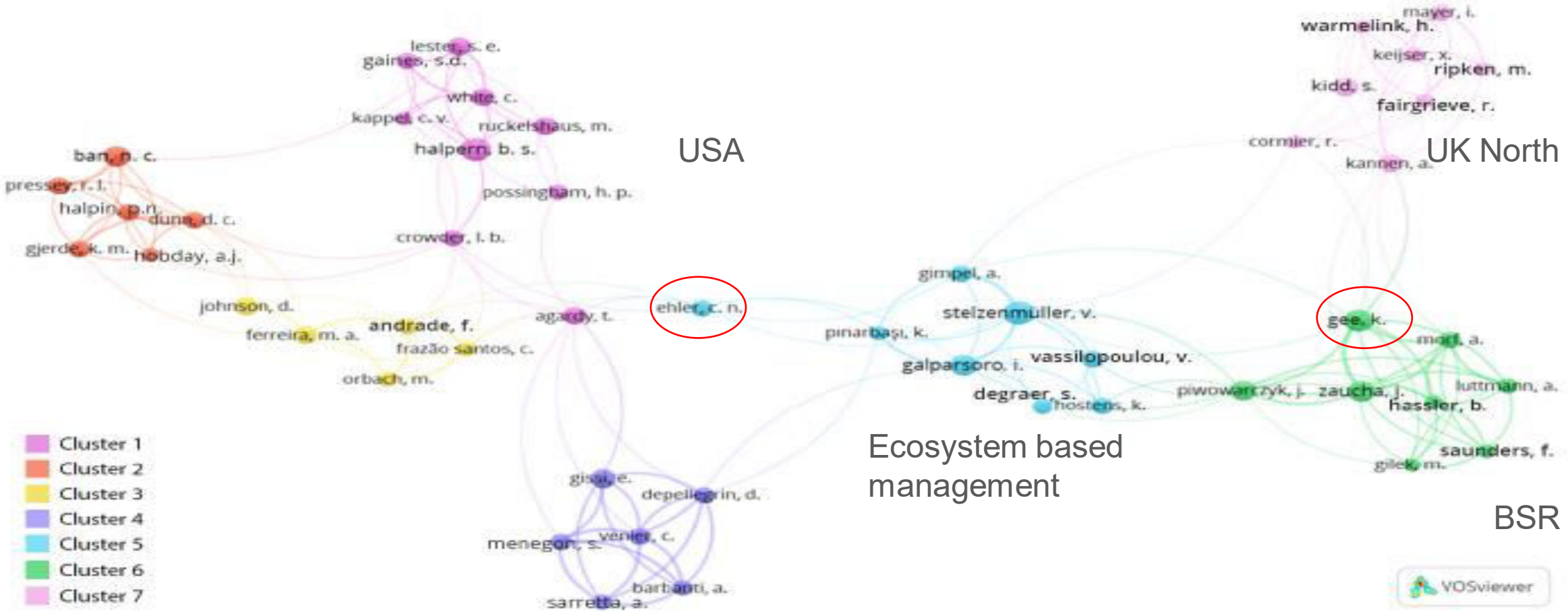


Chalastani et al. 2021



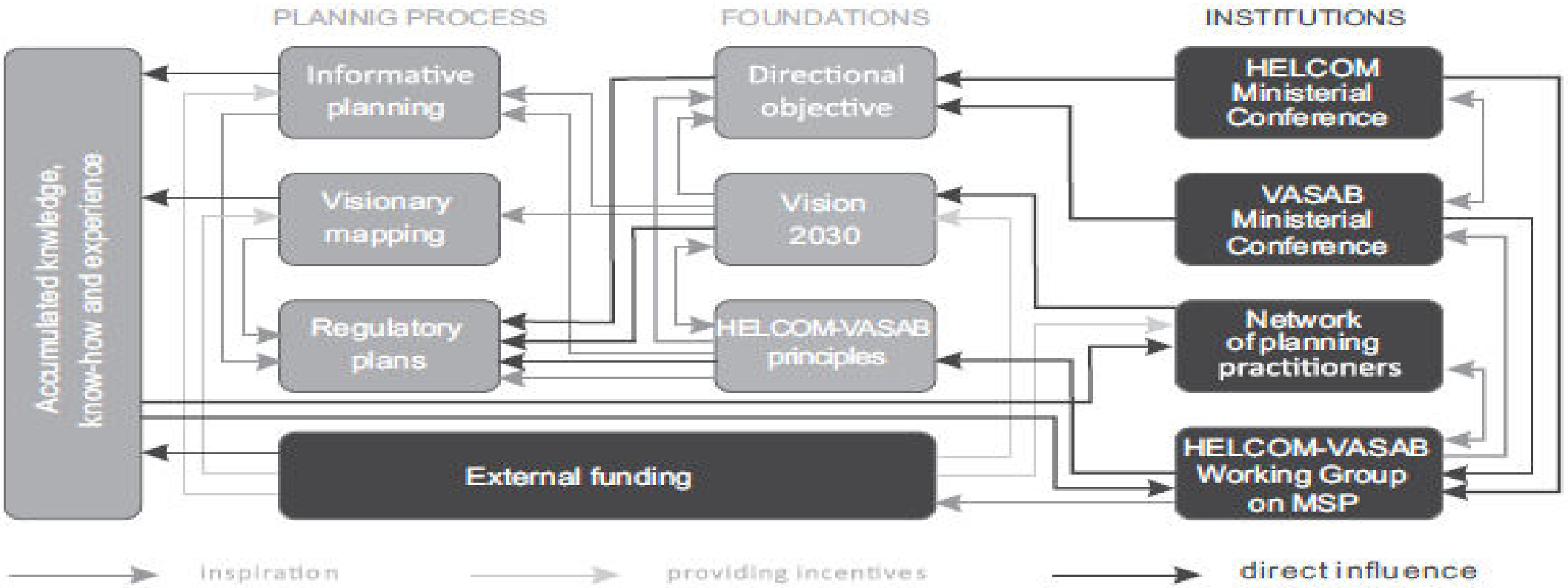
MSP Planners learning, promoting, understanding transdisciplinarity

Addressing all levels -solutions



Chalastani et al. 2021

Levels within levels



2. Model of MSP in the Baltic Sea Region.

Planning level versus MSP policy designing level

Sea level rise

But I mean here rather increasing of importance of careful sea governance combining all jurisdictions and paying attention to stakeholders without formal jurisdiction.

This is my wish to all of you

Sea importance is rising!

BALTIC 4th FORUM MSP

1-2 JUNE 2021, ONLINE

Delivering MSP
Interactions and Capacities Across All Levels

Interreg Baltic Sea Region

EUROPEAN UNION

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LAND SEA ACT

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VASAB VISION & STRATEGIES AROUND THE BALTIC SEA